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MOTION AND MEMORANDUM IN SUPPORT FOR A

TEMPORARY RESTRAINING ORDER ORDER: C09-1305 JCC - 1

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Plaintiff, Elizabeth A. Campbell ("Plaintiff"), pursuant to Western District Local Rule 7(d)(3), respectfully requests that this Court issue an Order enjoining construction of Phase 2 of the SR99 S. Holgate St. to S. King St. Project ("the H2K Project"), an undertaking of the Federal Highway Administration ("FHWA") and the Washington State Department of Transportation ("WSDOT"), until such time as an environmental impact statement is prepared for the project that is consistent with the H2K Project's present scope and a decision rendered thereunder and until such time as the environmental review for the Central Waterfront Viaduct Replacement Project is completed and a record of decision is issued in that matter; or in the alternative, for an order directing the FHWA and WSDOT to consolidate the multiple projects it is undertaking under the aegis of the "Alaskan Way Viaduct and Seawall Replacement Program" ("AWVSR Program"), and to prepare an environmental review of the consolidated projects pursuant to NEPA and CEQ regulations (40 CFR Parts 1500-1508), and pursuant to Washington State Environmental Protection Act ("SEPA") (RCW 41.23C).

This lawsuit was commenced in order to invalidate the Finding of No Significant Impact ("FONSI") issued by the Defendants on February 11, 2008 for the H2K Project, and to seek an injunction against further design and development of the H2K Project as an integral element of the Defendant's SR 99 Alaskan Way Bored Tunnel Project, and to seek an order directing the Defendants to prepare a consolidated environmental review of the H2K Project along with the Central Waterfront Viaduct Replacement Project and associated AWVSR Program projects, in order that the cumulative effects of the projects can be considered together.

The FHWA and WSDOT modification of the H2K Project so that it comports with their decision and final actions to implement the bored tunnel alternative under the FONSI for the H2K project and otherwise, is arbitrary and capricious under the judicial review provisions of the Administrative Procedure Act, 5 U.S.C. section 701 et seq., ("APA") and is made without observance of NEPA procedures required by law.

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By also failing to ensure the integrity of the environmental review process for the Central Waterfront Project, by segmenting the original "Alaskan Way Viaduct and Seawall Replacement *Project*" and thereby avoiding having to consider all reasonably foreseeable cumulative and indirect impacts of the project; by failing to take the requisite "hard look" at all relevant environmental concerns for the H2K Project *and* all the other projects associated with the AWVSR Program, the FHWA and WSDOT have acted arbitrarily and capriciously.

The current actions by FHWA and WSDOT in the H2K Project, and the implementation of their de facto decision to proceed with the construction of a deep bored tunnel, are all proceeding without the benefit of the statutorily required environmental review and analysis required by NEPA and CEQ regulations (40 CFR Parts 1500-1508), and without that of the Washington State Environmental Protection Act ("SEPA") (RCW 41.23C). Those acts are arbitrary and capricious.

The Defendants' final actions include proceeding with all the acts necessary to construct an elevated roadway between S. Holgate and S. King streets, a sizable bridge structure crossing over that roadway, a bored tunnel, the realignment and replacement of existing railroad tracks, moving existing roadways from their present locations, destruction of the historic Alaskan Way Viaduct ("Viaduct"), redevelopment of the Central Waterfront of Seattle, the facilitation of concomitant major private real estate development in the area that will be made possible by the elimination of the Viaduct, as well as engaging in activities that threaten the environmental integrity of the historic Pioneer Square district, and the economically important South of Downtown district ("SoDo") area of Seattle.

Each of the foregoing actions threatens to result in irreparable harm to environmental resources, to Plaintiff's interests, and to the interests of the taxpayers, generally. Construction authorization for the H2K Project Phase 2 will not only result in immediate ground-disturbing activities as trenches are dug, pipes laid, foundations are excavated and poured, but it will also open the door for WSDOT to begin environmentally destructive construction activities on a

project which has not been properly analyzed for its environmental impacts as a "connected action" with respect to areas which are not properly part of the Environmental Assessment ("EA") and in violation of CEQ regulations in 40 CFR § 1508.35 mandating EIS scope.

The irreparable harm will also include, among other things, degradation of the irreplaceable historic and urban environments of Pioneer Square and SoDo, destruction of the historic and vital Alaskan Way Viaduct, which is statutorily a) a highway of statewide significance and b) an essential public facility, c) eligible for listing in the National Register of Historic Places, substantial harm to the 100,000 plus daily users who traverse the SR 99 Alaskan Way Viaduct highway and corridor, and by extension the public in general harmed will be harmed by the congestion, economic disruption, and the land development that this project represents. Further, the harm results from the danger signals arising from the failure of WSDOT and the FHWA to take a "hard look" at serious environmental problems that have been inadequately analyzed and proposed to be mitigated.

Construction of H2K Project Phase 1 began in late 2008, albeit on a relatively minor scale. Plaintiff does have a good faith belief however, that construction on a much larger scale will begin immediately following the opening of the bids for Phase 2 of H2K Project on April 14, 2010.

Specifically, whomever is the winning contractor will be directed by WSDOT to promptly commence work on what is a large scale highway construction project that now includes major highway and bridge elements, along with their impacts, the impacts of the change of scope to include conformity of the project with the bored tunnel that is to be built next to the H2K Project; and more importantly, will be directed to construct a project that will have a prejudicial effect on the outcome of Central Waterfront Project environmental review; to wit, the H2K Project as now designed and to be constructed in a manner that is consistent with a bored tunnel alternative to replace the Viaduct; i.e. consistent with FHWA's and WSDOT's decision to replace the Viaduct with a bored tunnel.

The present scope of the H2K project is *not* consistent with the Finding of No Significant

Impact that was issued for it - a bored tunnel connection was *not included* in the FHWA's/WSDOT's H2K Project Environmental Assessment. The harm arising from the imminent opening of the bids and commencement of construction on Phase 2 is the type of irreparable harm to the public interest which NEPA is designed to avoid or otherwise mitigate.

# I. STATEMENT OF FACTS

1. The H2K Project was created by segmenting out a portion of another project that had undergone substantial environmental review, the "Alaskan Way Viaduct and Seawall Replacement Project" (AWVSR Project). The section of the SR99 roadway between S. Holgate and S. King streets was never considered to be a separate element under that project's scope, nor under the NEPA environmental review which was conducted pursuant to the FHWA's Notice of Intent, dated June 22, 2001, and pursuant to the amended NOI's thereto.

The now H2K Project elements were never considered to be separate elements either in the Draft Environmental Impact Statement ("DEIS") issued for the AWVSR Project in 2004, and in the subsequent Supplemental Draft Environmental Impact Statement ("SDEIS") that was issued for it in 2006.

2. Following a Governor-mandated public vote regarding replacement options for the Alaskan Way Viaduct in 2007, that was nullified due to the intentional mis-drafting of the ballot language (see attached Exhibit A), the FHWA and WSDOT segmented the "Alaskan Way Viaduct and Seawall Replacement *Project*" ("AWVSR Project"), creating an appellation known as the "Alaskan Way Viaduct and Seawall Replacement *Program*" ("AWVSR Program") (see attached Exhibit B).

The AWVSR *Program* consists of portions of the former AWVSR *Project* which have been segmented out as standalone projects - a group of projects identified as the "Moving Forward Projects", and four standalone projects, the Alaskan Way Seawall replacement (AWV

Seawall Project"), the City of Seattle Utilities projects, the Central Waterfront Viaduct Replacement project ("Central Waterfront Project"), and the SR99 S. Holgate St. to S. King St. project ("H2K Project"), the latter the subject of this case.

Only one of the four standalone projects, the Central Waterfront project, is being subjected to a substantial environmental review (a full EIS is being prepared for it). The rest of the projects have all received greatly reduced levels of environmental review, including the H2K Project. Even though the H2K Project makes up over 40% of the former AWVSR Project, it was reviewed through an environmental assessment ("EA") which did not consider any cumulative impacts of the projects that are literally on either side of it. On February 11, 2008 the Federal Highway Administration and WSDOT issued a Finding of No Significant Impact ("FONSI") for the SR 99 S. Holgate St. to S. King Street Project.

- 3. At the time the FONSI for the H2K Project was issued, the H2K Project was presented as being "Viaduct replacement alternative *neutral*", in other words it was designed so that when it was constructed it would be suitable for whatever structure was chosen to replace the Alaskan Way Viaduct. The original four main components of the H2K Project included:
  - New grade-separated access for freight and general purpose traffic between the Seattle International Gateway Railyard, SR 519, Port of Seattle and the stadiums.
  - Improvements to Colorado Avenue South.
  - New Alaskan Way South frontage road that would provide access between Alaskan Way South at South King Street and South Atlantic Street.
  - Reconfigured intersections where South Atlantic Street meets Alaskan Way South, the new U-shaped undercrossing, Colorado Avenue South, the new Alaskan Way South frontage road, and First Avenue South.

Since that time, according to the FHWA and WSDOT documents, the H2K project has been 1) dramatically scaled back - \$100 Million worth of project elements have been eliminated from the project; 2) the U-shaped undercrossing at Colorado Avenue South has been eliminated, in its

stead an elevated bridge is to be constructed; and the most dramatic change to the project's scope are the changes made to the project so that when Phase 2 of H2K is completed the necessary roadway connections and structures will be in place for the H2K roadway to connect with the 9,200 foot long, 52' diameter, deep bored tunnel (see Exhibit C).

Any replacement option chosen to replace the Viaduct portion of SR99 must eventually be connected to the H2K Project roadway, and therefore at some point the H2K roadway must be constructed to conform with the replacement alternative chosen.

However, despite there being an environmental review underway for the Viaduct replacement portion of the AWVSR Program, the Central Waterfront Project, *and no Record of Decision being issued*, the H2K Project, as well as all the other projects spawned out of the AWVSRP Project no longer remain neutral in their design and construction - they are beyond having a prejudicial effect on the outcome of the Central Waterfront Project environmental review that is underway – they reflect the FHWA's and WSDOT's decision to proceed with the bored tunnel alternative.

One such example of that is the Massachusetts Street to Union Street Moving Forward Project that was under construction. WSDOT suspended work on it "between S. Royal Brougham Way and Railroad Way S., until further design is complete on the southern portal for the bored tunnel section of the central waterfront section of SR 99." (see attached Exhibit D).

4. There have been many public statements made by representatives of WSDOT, the Governor of Washington, and there are a considerable number of internal WSDOT documents and WSDOT presentations, that indicate that WSDOT the lead agency and its co-lead agency, the FHWA, have made a final decision to proceed with the bored tunnel project; the documents indicate that they continue to take ongoing final actions, to let contracts and engage in construction activities as part of their intent to proceed with the construction of a deep bored tunnel to replace the Alaskan Way Viaduct, despite the NEPA and SEPA bars against such actions. Relevant WSDOT documents that provide evidence of Plaintiff's claims are attached as

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Exhibits E and G. Conversely, they provide proof also that the other two Viaduct replacement options, the elevated and surface alternatives are no longer proceeding under credible consideration or environmental review.

- 5. In 2008 and 2009 Plaintiff contacted Defendants FHWA and WSDOT to request that the AWVSR Program projects be consolidated and reviewed for the cumulative impacts, and has also requested that the Defendants cease their assorted construction and construction-related activities pursuant to their decision to proceed with the deep bored tunnel (see attached Exhibit G). Defendants have ignored Plaintiff's overtures and have continued to pursue the mobilization of the AWVSR Program in a manner that ensures that a deep bored tunnel will be built as a replacement for the Viaduct.
- 6. Plaintiff requests that this Court issue an injunction to maintain the status quo until this Court makes its ruling on a remedy. Plaintiff requests that a hearing be held on this motion as expeditiously as the Court may provide in order to maintain the status quo and preserve the Court's full range of remedies.

# STANDARD FOR INJUNCTIVE RELIEF

7. The issuance of a temporary restraining order is within the Court's discretion. The standard of review elements of a temporary restraining order are: 1) a substantial likelihood that plaintiffs will succeed on the merits of their claims; 2) a substantial threat that plaintiffs will suffer irreparable injury if the injunction is not granted; 3) the injury to plaintiffs outweighs the harm that an injunction may cause defendant; and 4) the granting of the temporary restraining order will not disserve the public interest. National Wildlife Federation v. Marsh, 721 F.2d 767 (11th Cir. 1983).

# **ARGUMENT**

# A. Plaintiffs are Likely to Prevail on the Merits

i. The FHWA Failed to Analyze the Impacts of Public and Private "Connected Actions" with Cumulative Impacts in the EA and FONSI

The FHWA and WSDOT violated NEPA by failing to analyze the cumulative effects of connected and cumulative public actions which are scheduled to occur as depicted in Exhibits A and B. Cumulative effects result from the incremental impact of past, present, or "reasonably foreseeable" future actions, whether the action is taken by federal agencies or private parties. (See 40 CFR § 1508.7)

The construction of a \$2 Billion deep bored tunnel, associated redevelopment of the Central Waterfront, destruction of the historic Alaskan Way Viaduct, the private development that will follow, is certainly reasonably foreseeable as some is already planned, financed, and even some of the construction has started.

NEPA requires FHWA and WSDOT to address connected actions in the same impact statement. 40 C.F.R. § 1508.25(a)(1). Cumulative impacts can result from individually minor but collectively significant actions taking place over a period of time. Without doubt, a cumulative impact analysis for the consolidated AWVSR Program projects would have to include all the actions that are connected, interrelated, and depend at least in part on the federal action taking place.

As the 10th Circuit has stated:

A connected action is defined as being closely related to other actions is identified based on three factors:

- i) Automatically triggers other actions which may require environmental impact statements.
- ii) Cannot or will not proceed unless other actions are taken previously or simultaneously.
- iii) Are interdependent parts of a larger action and depend on the larger action for their justification. 40 C.F.R. § 1508.25(a)(1).

In *Custer County Action Assoc. v. Garvey*, 256 F.3d 1024, 1037 (10th Cir. 2001), the Court noted that projects that have independent utility are not connected actions under 40 C.F.R. § 1508.25(a)(1)(iii). An inquiry into independent utility reveals whether the project is indeed a separate project, justifying consideration of the environmental effects of that project alone.

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[Piedmont Heights Civic Club, Inc. v. Moreland, 637 F.2d 430, 400 (5th Cir. 1981)]. Utahans for Better Transportation v. U.S. Dept. of Transportation, 305 F.3d 1152, 1182-83 (10th Cir. 2002).

Here, commencement of the H2K project that is part and parcel of the Central Waterfront Project immediately to north and in the immediate vicinity of all the other Program projects, none is feasible without the other, as such denotes that the projects and the actions thereunder are connected. Connected actions and cumulative actions with incremental impacts must be analyzed in the same EIS. *Save Our Sonoran, Inc. v. Flowers*, 408 F.3d 1113,1121-22 (9th Cir. 2005) (entire private development must be analyzed in EIS even though federal permit triggering EIS extended to only portion of property).

The actions associated with the H2K Project will have the same or similar impacts as the Central Waterfront Project. They include, but are not limited to, those on air quality, construction traffic impacts, historic resources, noise, and visual resources. Simply put, the FHWA and WSDOT had the responsibility under NEPA to analyze all of the environmental aspects of the Alaskan Way Viaduct and Seawall Replacement Program *together*, and its failure to do so renders the H2K EA flawed as a matter of law.

# ii. The Alaskan Way Viaduct and Seawall Replacement Program isImproperly Segmented between the Central Waterfront, the H2K &Other Related Program Elements

The segmentation issue arises when an EA or EIS is prepared on an individual action rather than a group of public actions that are closely interrelated or connected. *City of Davis v. Coleman*, 521 F.2d 661 (9th Cir. 1975). This type of piecemealing occurs when agencies limit the impact analysis to the "federally-assisted" parts of a project thereby segmenting other actions, e.g. building a bored tunnel, redeveloping a waterfront, destroying an historic highway, all made possible by the federal assistance being provided.

types of actions: (1) connected actions; (2) cumulative actions; and (3) similar actions. 32 C.F.R. § 651.51; 40 C.F.R. § 1508.25(a).

Actions that are "connected" must be analyzed together in the same EIS. 40 C.F.R.

To determine the appropriate scope of an EIS, an agency is required to analyze three

Actions that are "connected" must be analyzed together in the same EIS. 40 C.F.R. \$\\$\\$1508.25(a)(1); Id. \\$\\$1502.4(a); Earth Island Institute v. U.S. Forest Service, 351 F.3d 1291, 1305 (9th Cir. 2003); Churchill County v. Norton, 276 F.3d 1060, 1076 (9th Cir. 2001). The purpose of the connected action rule is to prevent agencies from segmenting a single action into individual components, thereby understating the overall environmental impacts. Wetlands Action Network v. U.S. Army Corps of Eng'rs., 222 F.3d 1105, 1108 (9th Cir. 2000).

Actions are connected if they "are interdependent parts of a larger action and depend on the larger action for their justification." 40 C.F.R. § 1508.25(a)(1). Although connected action analysis is generally applied to two separate federal actions, courts have also applied the test to allegedly improperly segmented federal and private/local action. See Citizens' Committee to Save our Canyons v. U.S. Forest Service, 297 F.3d 1012, 1028 (10th Cir. 2002) (applying the connected action test to allegedly connected ski area development on federal and private lands). See also Village of Los Ranchos De Albuquerque v. Barnhart, 906 F.2d 1477, 1483 (10th Cir. 1990) (federal and local highway projects).

All of the now separate elements of the AWVSR Program were analyzed and planned together in the 2004 Alaskan Way Viaduct and Seawall Replacement Project Draft EIS, and in the 2006 SDEIS. The project elements are described in those documents as intertwined and mutually supportive.

# iii.The H2K EA Fails to Evaluate the New Project Elements and the Environmental Impacts of those Elements.

NEPA requires federal agencies to consider "alternatives to the proposed action" in an EIS. 42 U.S.C. § 4332(2) (C) (iii). An agency is thus required to "rigorously explore and objectively evaluate all reasonable alternatives" 40 C.F.R. § 1502.14. Reasonable alternatives

are those that would achieve the objectives stated in the purpose and need section of the NEPA document. *Citizens Against Burlington, Inc. v. Busey*, 938 F.2d 190, 195 (D.C. Cir. 1991).

The CEQ regulations, the NEPA literature, including a number of law review articles, consider comprehensive environmental review to be the "heart" of an EIS (40 CFR §1502.14). The intent of the requirement is to ensure that the entire scope of the project is reviewed, and that any impacts are identified and mitigated as needed. When new major elements are added to a project post-final decision (ROD or FONSI), the public is denied the assurance that the project will be undertaken in a way that ensures it is an environmentally sound project.

# B. The Equities and the Public Interest Favor a Temporary restraining order

Not only will Plaintiffs prevail on the merits of this case, but the harm to the Plaintiffs and the harm to the Alaskan Way Viaduct and Seawall Replacement Project proponents and the public interest favor granting an injunction.

# i. Plaintiffs Will Suffer Irreparable Injury

It is important to note that although the Court must weigh the equities even where a NEPA violation has been found, harm to the environment and the Plaintiff is usually found where NEPA has been violated, and it is the rare case indeed where a plaintiff has been found to have suffered irreparable harm on the merits of a substantial NEPA claim but has been refused an injunction because of lack of harm or a balancing of the equities.

As the Tenth Circuit has stated: "[W]e hold that harm to the environment may be presumed when an agency fails to comply with the required NEPA procedure." *Davis v. Mineta*, 302 F.3d 1104, 1115 (10th Cir. 2002). See also *Catron County v. U.S. Fish and Wildlife Service*, 75 F.3d 1429, 1440(10th Cir. 1996) ("An environmental injury usually is of an enduring or permanent nature, seldom remedied by money damages and generally considered irreparable.") Further, as the Tenth Circuit has stated in regards to NEPA, the statute creates a procedural right, the violation of which creates the risk of "real environmental harm [as a result of] inadequate foresight and deliberation." *Catron County*, 75 F.3d at 1433.

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Additionally, the risk of irreparable harm is impossible to assess because the studies that would assess that harm are incomplete due to the inadequacy of the FHWA's and WSDOT's environmental review processes – both in the H2K Project matter and in the Central Waterfront matter. Legal remedies are inadequate, however, because permitting the H2K Project construction to proceed before the NEPA studies have been completed would defeat the purpose of undertaking the studies, whose purpose is to make the agency aware of relevant environmental considerations before acting. *Sierra Club v. Hodel*, 848 F.2d at 1097.

Some courts have adopted what is known as the "NEPA exception." In *State of California v. Bergland*, 483 F. Supp, 465 (E.D. Cal. 1980), the court stated:

Normally, once a substantial NEPA violation has been shown, an injunction should issue without detailed consideration of traditional equity principles. . . Congress has weighed the equities and determined that failure to examine environmental issues represents irreparable injury. . . .

The court also noted that if the agency was allowed to proceed before it complies with NEPA, the Act would be an "exercise in futility." Id. At 498-499.

Likewise, Plaintiff will suffer irreparable informational injury, which translates into "real environmental harm" under NEPA, as a consequence of "inadequate foresight and deliberation," (*Catron County*, 75 F.3d at 1433) if the Defendants are allowed to pursue construction without first ceasing their prejudicial actions, without secondly, conducting required NEPA analysis of the cumulative impacts of the H2K Project *and* the other associated projects in the AWVSR Program.

NEPA is frequently referred to as "an environmental disclosure Act." The CEQ regulations in 40 CFR § 1500.1 state: NEPA procedures must insure that environmental information is available to public officials and citizens before decisions are made and before actions are taken. The information must be of high quality. Accurate scientific analysis, expert agency comments, and public scrutiny are essential to implementing NEPA.

A lead agency's NEPA violations inflict substantial and irreparable informational harm upon Plaintiffs and the general public. The substantial harm to Plaintiffs and the public "is a harm to the environment, but the harm consists of the added risk to the environment that takes place when governmental decision-makers make up their minds without having before them an analysis (with prior public comment) of the likely effects of their decision upon the environment." Sierra Club v. Marsh, 872 F.2d 497, 500 (1st Cir. 1989) (emph. in original); National Parks & Conservation Association v. Babbitt, 241 F.3d 722, 738 n.18 (9th Cir. 2001) (harm to environmentally informed decision-making justified injunction). The principle in Sierra Club that a violation of NEPA constitutes an irreparable injury rests on NEPA's purpose to foster informed decision-making. Sierra Club, 872 F.2d at 500. In the context of NEPA, irreparable harm to the environment occurs because uninformed or irresponsible decision-makers commit themselves to a course of action that rarely can be undone given "a chain of bureaucratic commitment that will become progressively harder to undo the longer it continues." Id. at 500. Allowing the FHWA to proceed with this action amounts to "irreversible and irretrievable commitments of resources" NEPA § 102(2(C)(v), 40 USC § 4332.

ii. Irreparable Environmental Harm and Harm Arising From FHWA's and WSDOT's Uninformed Decision-Making Outweigh Any Potential Competing Harm to Third Parties.

Regarding potential economic losses to FHWA, WSDOT, and third party interests, such as the contractors, from construction delays pursuant to a temporary restraining order, Courts have repeatedly held that economic interests are not irreparable and, therefore, as a matter of law, they do not outweigh threatened irreparable environmental harm.

Where there is a threat of irreparable environmental harm, "more than pecuniary harm must be demonstrated" in order to avoid preliminary injunctive relief. *Northern Alaska Envtl. Ctr. v. Hodel*, 803 F.2d 466, 471 (9th Cir. 1986). In *National Parks Conservation Assn. v. Babbitt*, the Court found that economic harm does not outweigh the public interest in ensuring

that agencies comply with NEPA. 241 F.3d 722, 738 (9th Cir. 2001) (enjoining National Park Service action pending EIS despite economic harm to third parties, holding that a "loss of anticipated revenues does not outweigh the potential irreparable damage to the environment.") See also, *Alaska Wilderness Recreation and Tourism Ass'n. v. Morrison*, 67 F.3d 723, 732 (9th Cir. 1995) (enjoining timber sales awarded to third parties pending the Forest Service's compliance with NEPA); *Idaho Sporting Congress v. Alexander*, 222 F.3d 562, 569 (9th Cir. 2000) (finding that potential financial harm to Forest Service, intervening timber companies and surrounding communities, was outweighed by irreparable environmental harm.)

In *National Wildlife Federation v. National Marine Fisheries Service*, 235 F. Supp. 2d 1143, 1162 (W.D. Wash. 2002), the U.S. Army Corps of Engineers sought to avoid a temporary restraining order by arguing that delaying dredging would cost the government \$10,000 per day and demobilizing the contractor could cost up to \$800,000. The court found that these harms were "economic, and therefore, not irreparable," and it concluded that these concerns did not outweigh the threat of irreparable environmental injury resulting from the proposed dredging activities. Id.

Therefore, even if an injunction would cause the FHWA, WSDOT, or any contractors substantial financial hardship, economic harm is not irreparable and, as a matter of law, it does not override a threat of irreparable environmental harm. See *Save Our Sonoran*, 408 F.3d at 1125 (affirming a temporary restraining order because, while the developer "may suffer financial harm," without injunction, irreparable environmental harm was likely, and emphasizing that this is a "classic, and quite proper, examination of the relative hardships in an environmental case").

# iii. The Public Interest Favors an Injunction

The public interest favors an injunction. There is an overriding public interest in preservation of the Alaskan Way Viaduct, the preservation of the urban and natural environment of the Central Waterfront, Pioneer Square, and SoDo neighborhoods "recognized by [NEPA]. This public interest in preserving the character of the environment is one that the plaintiffs may

seek to protect by obtaining equitable relief." *Wyoming Outdoor Coordinating Council v. Butz*, 484 F.2d 1244 at 1250 (10th Cir. 1973) (citations omitted). See also *Sierra Club v. Lujan*, 716 F. Supp. 1289, 1293. (D. Ariz., 1989) (Where environmental laws have been violated and harm to the environment is imminent, "[t]he public interest is obvious," and an injunction should issue.)

The great differences between the H2K Project FONSI and the project as now conceived harm the public interest. Because of these differences, the FONSI has evolved into a document with insufficient to no relationship to the H2K Project. One form of relief would be requiring the FHWA and WSDOT to prepare an DEIS and FEIS based on the ongoing Central Waterfront Supplemental Supplemental Draft EIS, with a new scope, new public comments.

# iv. No Bond, or a Nominal Bond, is Required

The Courts have recognized that "only nominal bonds and nominal liabilities for wrongful injunctions are imposed in NEPA cases. The imposition of substantial liability would, according to the [district] court, frustrate the policy of Congress 'to encourage actions on environmental grounds." *State of Kansas Ex Rel. Stephan v. Adams*, 705 F.2d 1267, 1269 (10th Cir. 1983). See also *Von De Kamp v. Tahoe Regional Planning Agency*, 766 F.2d 1319, 1325-26 (9th Cir. 1985), amended 775 F.2d 998 (no bond required; "special precautions to ensure access to the courts must be taken where Congress has provided for private enforcement of a statute."; "The court has discretion to dispense with the security requirement, or to request mere nominal security, where requiring security would effectively deny access to judicial review." If a bond were required, Plaintiff, an individual, would be unable to proceed with this case, the goals of NEPA could not be ensured, and the public interest would suffer. See Ex. B, Bidwell Decl. at ¶ 13; Ex. C, Canaly Decl. at ¶ 13.

# VII. CONCLUSION

A temporary restraining order, prohibiting the identified agency actions and implementation of the EA and FONSI in general, of adequate duration to facilitate the conclusion of this case is appropriate given the distinct imbalance between the irreparable harm

Plaintiffs and the environment would suffer in the absence of an injunction, and the utter lack of harm to the Defendants resulting from postponing construction on site. For the foregoing reasons, Plaintiff's motion for temporary restraining order should be granted.

Respectfully submitted this 26th day of March, 2010.

Elizabeth A. Campbell Pro Se 3826 24<sup>th</sup> Avenue W. Seattle, WA 98199

206-769-8459

1 2 **CERTIFICATE OF SERVICE** 3 I certify that a true and correct copy of the following documents: 4 1. Note for Motion for April 23, 2010 (without oral argument) for a Motion for 5 Temporary Restraining Order; 2. Plaintiff's Motion for Temporary restraining order; 6 3. Proposed Order; and 4. Certificate of Service. 7 were served on the following as indicated below: 8 9 Amanda Phily, Attorney General's Office Deborah Cade, Attorney General's Office 10 State of Washington 7141 Clearwater Drive SW 11 Tumwater WA 98501 12 Via Electronic Filing, and E-mail 13 I certify under penalty of perjury under the laws of the State of Washington that the foregoing is true and correct. 14 DATED this 26<sup>th</sup> Day of March, 2010 in Seattle, Washington. 15 16 17 Elizabeth A. Campbell, Plaintiff Pro Se 18 3826 24<sup>th</sup> Avenue W. Seattle, WA 98199 19 206-769-8459 20 21 22 23 24 25 26

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1	1. Enjoining Defendants Federal Highway Administration and the Washington State									
2	Department of Transportation from proceeding with the Alaskan Way Viaduct and Seawall									
3	Replacement Program ("AWVSR Program") until the assorted projects that comprise the									
4	AWVSR Program are consolidated into one project, and an environmental review of the project									
5	is undertaken and completed pursuant to NEPA and CEQ regulations (40 CFR Parts 1500-1508),									
6	and pursuant to Washington State Environmental Protection Act ("SEPA") (RCW 41.23C).									
7	The Court considered the pleadings filed in this action and the motion, response(s) and									
8	declarations filed by the parties. For the foregoing reasons, the Court GRANTS Plaintiffs'									
	motion for a temporary restraining order.									
9	motion for a temporary restraining order.									
10										
11	IT IS SO ORDERED.									
12	DATED:, 2010.									
13										
14										
15										
16	JOHN C. COUGHENOUR UNITED STATES DISTRICT JUDGE									
17	Presented by:									
18										
19	Elizabeth A. Campbell, Plaintiff									
20	Pro Se									
21	3826 24 <sup>th</sup> Avenue W. Seattle, WA 98199									
22	Ammoved as to form and notice of presentation variety									
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# Best of 2009: How Jan Drago dragooned a Viaduct solution

After 15 years on the City Council, Jan Drago is bringing home some big, complex transportation projects. Here's how she does it.

# By C.R. Douglas

December 27, 2009.

Editor's note: This article, first posted on Jan. 15, 2009, is part of our yearend Best Crosscuts of 2009 series.

The revival of the Viaduct tunnel is one of the great political comeback stories of our region. After all, it was left for dead two years ago when Seattle voters turned down the idea by nearly 70 percent. The boring machine hasn't started turning, of course, but the fact that Gov. Gregoire, County Executive Sims, and Mayor Nickels are on the same page (as opposed to three different pages when the last round of alternatives was being debated) means that the chance of real movement on this long-stalled project may be upon us.

There are many who can take credit for this outcome. One of the most central, if unrecognized, figures in this drama is Seattle City Councilmember Jan Drago, chair of the council's transportation committee and an experienced dealmaker. "I wrote the script," says the veteran lawmaker with a clear sense of confidence.

That self-assuredness seems justified. "She did the due diligence on bored tunnels and talked with the experts far sooner than any elected official," notes Tayloe Washburn, chair of the Greater Seattle Chamber of Commerce and a member of the Viaduct Stakeholders Group. Furthermore, says Washburn, himself a key player in forging the ultimate plan, "she played a very important role in developing consensus among the stakeholder members."

Drago's behind-the-scenes effort to achieve a nearly united front for the deep bored tunnel by the time the group met for the final time in late December enabled that eclectic assembly of 29 stakeholders to find common ground. That pulled the three transportation agencies and the politicians away from preliminary proposals to build a new viaduct or to make do with existing downtown streets, an expanded I-5, and new bus service.

Drago wasn't the only one working the group or the issue, of course. The business community (notably the Downtown Seattle Association, the Chamber, and Boeing) was a key player in this as well. But Drago was in every important meeting (many of which she convened), made some significant recommendations with respect to financing, and became an important liaison to City government when things got serious these last several months.

But there is more to Drago's Viaduct "script" than her maneuvering. In fact, it was she who masterminded the key milestone that allowed Viaduct Planning 2.0 to even happen in the first place. Remember that quirky two-part vote in March of 2007, where voters of Seattle said "No" (to an elevated, by 57 percent) and "Hell No" (to a tunnel, by 70 percent)? Splitting it into two was a Drago idea — and it made all the difference. "Had it been a single vote, tunnel vs. elevated," she now says, "we [tunnel supporters] would have been dead on arrival."

The Governor mandated that Seattle vote over the options (something City leaders didn't want to do), but failed to imagine just how clever ballot drafters could be. Drago knew voters were opposed to the more expensive tunnel (polls showed that), but she also knew they were opposed (though not as heavily) to the elevated option. A split vote would send them both down. "I presented the idea to [Deputy Mayor Tim] Ceis and it took him about two seconds before he said perfect," remembers Drago. And perfect it was for the script she was writing. "We lived to see another day," she says proudly.

Another day meant the chance to work quietly behind the scenes to develop a different tunnel scenario — a deep bored tunnel instead of the disruptive cut-and-cover one that had been presented up to that point. Of course, the vote (and the time out it created) allowed Viaduct supporters to regroup as well. It gave Speaker Frank Chopp time to work on and lobby for his plan for a structure with highway lanes, retail, office space, and a park on top.

But the break in the action over the last two years has clearly favored Drago and the other tunnel supporters. They were able to gather a wide spectrum of support from labor leaders, environmental groups, transit advocates, waterfront park advocates, and business interests. The idea now goes to the Legislature (and federal funders) with an unusually solid front of local political consensus.

Jan Drago has other transportation scripts that are playing out as well. Indeed, her current, fourth term (which ends this year) is easily her most productive and

Case 2:09-cv-01305-JCC Document 9 Filed 03/26/2010 Page 23 of 52 influential since being elected 15 years ago. (She's the most senior member of the City Council.) Perhaps that's because she's expected to retire at the end of 2009 and wants to leave with a bang. She has not formally announced either way, but most say this year will be her swan song. She's certainly approaching it with energy and focus. "I want to get all these projects to the point of no return," she says, referring to the Viaduct, the Streetcar network, Mercer Street, and some other transportation items now in play.

That's got at least one colleague frustrated. "Jan doesn't seem concerned with the bottom line," says Councilmember Nick Licata, her nemesis over the years, "which is ironic given that she has a business background." Licata, who holds down the populist wing of the Council, much as Drago anchors the pro-business end, has been a reliable critic of most of what Drago has done in transportation, especially with regard to Mercer and streetcars. "She always seems to favor the big solutions," he notes. "I favor the more practical ones."

Practical or not, Drago's projects seem to be winning the day. Consider the legacy she is likely to leave:

**Streetcars.** "That's been my baby since day one," says Drago. Indeed, it was she who, after going to Portland and seeing the nascent network there, came back to Seattle and started shopping the idea to the Mayor and property interests in South Lake Union (especially Vulcan). While Nickels formally presented the plan for the first line and for the overall network, notes Drago, "I always had to round up the votes." Which she did — every time. The South Lake Union Streetcar recently celebrated its first year of service, and the City Council recently endorsed, in concept, a five-line network.

The Mercer Mess. Drago has been the Council's most vocal champion of the Mayor's \$200 million plan to create a two-way Mercer Street. On several occasions she has corralled her colleagues to vote for the plan, something that hasn't been easy, especially beating back Licata, who has fought her at every step of the way, including a recent push he made to cut funding to the project. "It should never have been in the budget," fumes Drago about the latest (fourth) vote on the project. "Nick maneuvered to make it so." But, once again, Licata failed to derail Drago, and the vote was 8 to 1. Still, says Licata, "there's no grassroots support for the project."

**Bridging the Gap Levy.** It's easy to forget now just how large the 2006 Roads Maintenance measure was going to be. When the Mayor first floated the idea the price tag was a gargantuan \$1.6 billion. Drago pushed to bring that down to \$1.1 billion (still huge), and then later fought to bring it down even further, to \$360 million, an amount that was ultimately approved by voters. Drago's pruning certainly helped save the proposal and paved the way for a record pot of money for basic road maintenance. Without that 2006 levy, dramatically fewer road projects would have been possible these last few years.

Drago's success in transportation and otherwise is certainly not because of her

Case 2:09-cv-01305-JCC Document 9 Filed 03/26/2010 Page 24 of 52 soaring rhetoric or commanding presence. Her speaking style is typically plodding and uninspired. She is skilled, however, at working the halls and being a forceful player behind the scenes. She works tirelessly and shows up at hundreds of meetings a year. She has been able to win four Council elections against some tough opposition.

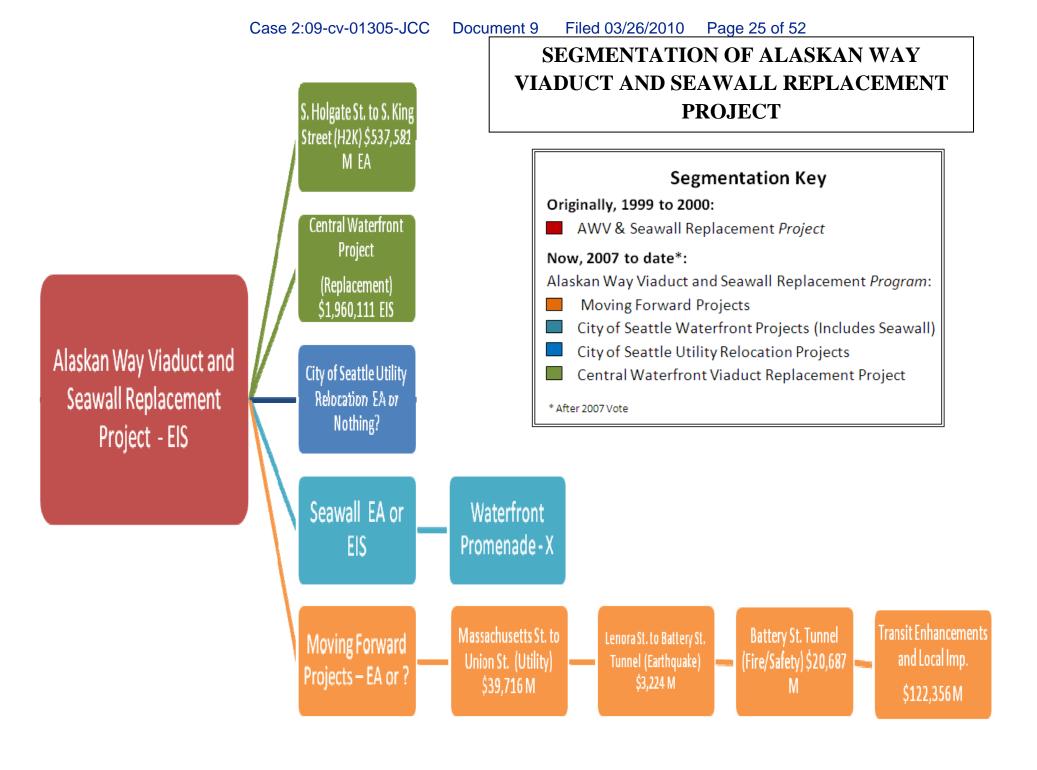
In what is likely her final year in office, we'll now get to see how these various complicated scripts play out in the final scene. Especially interesting will be the big finale as Frank Chopp's Legislature weighs in on the tunnel plan for the waterfront.

C.R. Douglas is a veteran Seattle reporter and host of City Inside/Out Fridays at 7 p.m. on The Seattle Channel cable 21.

View this story online at: http://crosscut.com/2009/12/27/seattle-city-hall/18780/

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# SR 520/Alaskan Way Viaduct Quarterly Presentations

Wednesday December 9, 2009

1:00 PM to 4:00 PM

SR 520 Project Office, Plaza 600 Bldg., Seattle HQ Conf. Rm. SD-11, 310 W. Maple Lane, Olympia

Go To Meeting Link: https://www1.gotomeeting.com/join/639188265

<del></del>		- · ·		1
Time	Subject	Description	Presenter	GNB
1:00 PM	Safety Update, Introductions			
1:05 PM	Opening Remarks		Jerry Lenzi	
1:10 PM	HQ Program Delivery	Quarterly Update	Jay Alexander	
	Toll Division			
1:20 PM	Urban Partnership Agreement / Lake	Progress Update, Needs	Craig Stone	
	<b>Washington Congestion Management</b>			
	SR 520 Program			
1:35 PM	SR 520 Bridge Replacement & HOV	Program Overview	Julie Meredith	
	SR 520/I-5 to Medina	Progress Update and Forecast	Staff	
	Westside			
	SR 520/Medina to SR 202	Progress Update and Forecast	Staff	
	Eastside			
	SR 520 Pontoon Construction	Progress Update and Forecast	Staff	
	AWV Program			
2:05 PM	I-5/SR 161/SR 18 - Interchange	Progress Update	Bruce Nebbitt	
2:20 PM	SR 99 Alaskan Way Viaduct & Seawall	Program Overview	Ron Paananen	
	SR 99/S Massachusetts to Union St.	Progress Update and Forecast	Staff	
	Electrical Line Relocation			
	SR 99/S Holgate St to S King St	Progress Update and Forecast	Staff	
	SR 99/Central Waterfront Replacement	Progress Update and Forecast	Staff	
2:50 PM	Wrap-Up		Jay Alexander	
	Construction Cost Summary			
	SR 518 Third Lane	Construction Cost Summary	Placeholder for	
	SR 519/ I-90 to SR 99 Intermodal Access	Ž	notebook, no	
	I-5/5th Ave NE to NE 92nd St Stg 2		presentation	



# SR 99/Alaskan Way Viaduct - Replacement PROGRAM ITEM NUMBERS (PINs)

SR 99/S Massachusetts St to Union St - Electrical Line Relocation (809936A)

SR 99/Lenora St to Battery St Tunnel - Earthquake Upgrade (809936B) SR 99/Battery St Tunnel - Fire and Safety Improvement (809936C) SR 99/S Holgate St to S King St - Viaduct Replacement (809936D)

SR 99/S King St to Lenora St - Central Waterfront Replacement (809936E)

SR 99/Viaduct Project - Transit Enhancements and Local Improvements (809936F)

SR 99/Alaskan Way Viaduct Yesler Way Vicinity - Stabilize Foundation (809936P)

SR 99/Alaskan Way Viaduct Demolition and Surface Streets (809936T, Unfunded)

SR 99/Active Traffic Management, Signs, ITS & Software (809936W)

Alaskan Way Viaduct Replacement Project

# **ADMINISTRATOR**

Ron Paananen

# **CURRENT PROJECT PHASE**

Pre- Construction and Construction

# PROJECT DESCRIPTION

The existing seismically vulnerable Alaskan Way Viaduct is at the end of its useful life. Staged work has begun.



BUDGET COMPARISON (\$ in Thousands)											
	'(	09-11 Expend					Total Pro	ject Cost			
Phase	'09-11 Budget	Last Approved (09 LEGFIN)	Current Plan (2010 Sup)	Current - Last Approved		'09-11 Budget	Last Approved (09 LEGFIN)	Est. at Completion	EAC - Last Approved		
SR 99/S	Massachus	etts St to Un	ion St - Electi	ical Line Re	loca	tion (809936A	)				
PE	\$1,372	\$1,372	\$0	-\$1,372		\$12,300	\$12,300	\$10,924	-\$1,376		
RW	\$1,000	\$1,000	\$0	-\$1,000		\$1,498	\$1,498	\$497	-\$1,002		
CN	\$7,030	\$7,030	\$10,923	\$3,892		\$45,790	\$45,790	\$28,295	-\$17,495		
Total	\$9,402	\$9,402	\$10,923	\$1,521		\$59,588	\$59,588	\$39,716	-\$19,872		
SR 99/Le	nora St to	Battery St Tu	nnel - Earthq	uake Upgrad	3) et						
PE	\$0		\$0	\$0		\$3,294	\$3,294	\$3,224	-\$70		
RW	\$0	\$0	\$0	\$0		\$0	\$0	\$0	\$0		
CN	\$0	\$0	\$0	\$0		\$0	\$0	\$0	\$0		
Total	\$0		\$0	\$0		\$3,294	\$3,294	\$3,224	-\$70		
SR 99/Ba	ttery St Tu	nnel - Fire ar	d Safety Imp	rovement (8	0993						
PE	\$921	\$921	\$1,685	\$764		\$12,966		\$12,919	-\$47		
RW	\$0		\$114	\$114		\$1,688		\$1,148	-\$540		
CN	\$5,041	\$5,041	\$5,671	\$630		\$5,991	\$5,991	\$6,620	\$629		
Total	\$5,962		\$7,469	\$1,508		\$20,644	\$20,644	\$20,687	\$43		
		·	- Viaduct Rep	,	0993	· /					
PE	\$8,267		\$16,668	\$8,401		\$77,721	\$77,721	\$77,721	\$0		
RW	\$53,710			\$648		\$74,784	\$74,784	\$73,379	-\$1,406		
CN	\$184,859	. ,	\$185,119	\$260		\$385,075	\$385,075	\$386,481	\$1,406		
Total	\$246,836	\$246,836	\$256,145	\$9,309		\$537,581	\$537,581	\$537,581	\$0		
N	ote: Highligh	t increases ove	r the Last Appro	ved amount(s)	with	red text. Positiv	e amounts indic	ate an increase in	cost.		

	BUDGET COMPARISON (\$ in Thousands)									
	•	09-11 Expend					Total Pro	ject Cost		
Phase	'09-11 Budget	Last Approved (09 LEGFIN)		Current - Last Approved		'09-11 Budget	Last Approved (09	Est. at Completion	EAC - Last Approved	
			entral Waterf		eme					
PE	\$49,000					\$118,916	\$118,916	\$198,586	\$79,670	
RW	\$92,331					\$163,322		\$180,995	\$17,673	
CN	\$95,912	\$95,912	\$73,000	-\$22,912		\$1,208,429	\$1,208,429	\$1,520,530	\$312,101	
Total	\$237,242	\$237,242	\$326,631	\$89,389		\$1,490,667	\$1,490,667	\$1,900,111	\$409,444	
SR 99/Vi	aduct Proje	ect - Transit E	Enhancement	s and Local	lmp	rovements (80	9936F)			
PE	\$1,119	\$1,119	\$6,629	\$5,510		\$5,398	\$5,398	\$11,340	\$5,942	
RW	\$0	\$0	\$0	\$0		\$0		\$0	\$0	
CN	\$77,488					\$96,837	\$96,837	\$111,016	\$14,179	
Total			\$79,280			\$102,235		\$122,356	\$20,121	
					Fo	undation (8099				
PE	\$0					\$258		\$258	\$0	
RW	\$0	-	\$0	\$0		\$72		\$72	\$0	
CN	\$0		\$0	\$0		\$3,720		\$3,539	-\$181	
Total	\$0	•		\$0		\$4,050	\$4,050	\$3,869	-\$181	
			nolition and S		ts (		Φ0	Φ0	Φ0	
PE	\$0		\$0 \$0	•		\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	
RW CN	\$0 \$0	-	\$0 \$0	\$0 \$0		\$0 \$0	\$0 \$0	\$0	· · · · · · · · · · · · · · · · · · ·	
Total	\$0		\$0	\$0		\$0	\$0	\$290,667 \$290,667	\$290,667 \$290,667	
			nt, Signs, ITS		200		ΨΟ	Ψ290,007	Ψ290,007	
PE	\$0			\$0	003	\$0	\$0	\$0	\$0	
RW				\$0		\$0	\$0	\$0	\$0	
CN						\$16,815		\$16,815	\$0	
Total	\$16,815					\$16,815		\$16,815	\$0	
SR 99/AI	askan Way		Seawall - Rej	olacement E	IS (8			, ,		
PE	\$0		\$0	\$0		\$17,730	\$17,730	\$17,730	\$0	
RW	\$0	\$0	\$0	\$0		\$0	\$0	\$0	\$0	
CN	\$0	\$0	\$0	\$0		\$0	\$0	\$0	\$0	
Total	\$0	\$0	\$0	\$0		\$17,730	\$17,730	\$17,730	\$0	
SR 99/AI	askan Way	Viaduct and	Seawall - Rep	olacement R	/W (	(809936L)				
PE	\$0					\$0		\$0	\$0	
RW	\$0			\$0		\$48,505		\$48,505	\$0	
CN						\$0		\$0	\$0	
Total	\$0			\$0		\$48,505		\$48,505	\$0	
						dor Design (80				
PE	\$2,403				1 1	\$99,558		\$99,558	\$0	
RW	\$0			\$0		\$0		\$0	\$0	
CN						\$0	-	\$0	\$0	
Total	\$2,403					\$99,558		\$99,558	\$0	
	ote: Highligh	t increases ove	er the Last Appro	ved amount(s)	with	red text. Positiv	e amounts indic	ate an increase in	cost.	

Pro	ject								
To	otal	\$597,267	\$597,267	\$699,521	\$102,254	\$2,400,667	\$2,400,667	\$3,100,667	\$700,152

SCHEDULE COMPARISON										
			Current -							
		Current (incl.	'09 Budget							
Milestone	09-11 Budget	Pending PCRFs)	(Mos.)	Attained	Comments					
SR 99/S Massachi	usetts St to Unio	on St - Electrical Lir	ne Relocation	(809936A)						
Ad	April-08	May-08	1	May 27, 2008	WSDOT has completed Stage 1 scope and turned over to Seattle City Light which is responsible for Transmission Line					
OC	November-09	December-09	1		repair and engergization					
SR 99/Lenora St to Battery St Tunnel - Earthquake Upgrade (809936B)										
Ad	May-10	N/A	N/A		Project cancelled and funds reprogramed to Central					
OC	January-13	N/A	N/A		Waterfront Replacement					
SR 99/Battery St Tunnel - Fire and Safety Improvement (809936C)										
Ad	June-09	N/A	N/A		Project to be rescoped as a maintenance project.  Decommissioning planned after Bored Tunnel					
OC	October-17	October-17	N/A		opening.					
SR 99/S Holgate S	t to S King St - \	Viaduct Replaceme	nt (809936D)							
Ad	June-09	March-09	2	March 27, 2009	Stage 1 Contract					
OC	December-12	September-13	9		NB Elevated Holgate to S. Royal Brougham					
SR 99/S King St to	Lenora St - Cei	ntral Waterfront Re	placement (80	)9936E)						
Ad	April-10	March-10	1							
OC	December-15	December-15	0		Tunnel open to Traffic: 12/2015					
SR 99/Viaduct Pro	ject - Transit En	hancements and L	ocal Improver	ments (809936F)						
Ad	October-08	October-08	0	October 27, 2008	4th Avenue Loop Offramp Advertisement					
OC	April-13	December-12	3		by City of Seattle Oct 08					
SR 99/Active Traff	ic Management,	Signs, ITS & Softw	rare (809936W	<i>i</i> )						
Ad	April-09	April-09	0	April 6, 2009	Design Build Contractor has mobilized					
OC	November-10	May-10	7		Subtantial Completion F/C for I-5 Sign Scope					
	Note: Highlight	increases over the Las	st Approved date	s with red text. Positive	e amounts indicate a delay.					

# **SUMMARY OF PROJECT HIGHLIGHTS**

# **DESIGN STRATEGIES & ELEMENTS:**

Governor Gregoire signed SSB 5768 into law calling for a Deep Bored Tunnel alternative along a 1st Avenue alignment. With confirmation of the new program direction, AWV initiated conceptual engineering work for the bored tunnel alternative to support both the Supplemental Draft Environmental Impact Statement - as well as the Request for Qualifications and Request for Proposal for a Design Build contract. The S. Holgate to S. King St. Viaduct Replacement Project modified its design to accommodate the Bored Tunnel alternative and removed the below-grade undercrossing of the BNSF tail track to implement a potentially more efficient design that also allows for a direct connection from Alaskan Way to East Marginal Way. The viaduct structure north of King Street will remain mostly open to traffic during construction of the bored tunnel alternative. In addition, design work culminated in advertisement for the SR99 Intelligent Transportation Systems (ITS) Projects as part of the mitigation strategy for traffic impacts; the Urban Partnership is implementing Active Traffic Management scope on Interstate 5 combined with AWV funding. The Battery Street Tunnel will be mostly open to traffic during construction of the bored tunnel but will be decommissioned in 2017 after the bored tunnel is open to traffic in 2015.

### BUDGET:

Existing State and Federal funding provided by the 2009 Legislature is \$2.4 billion. Previous estimates for the bored tunnel alternative were \$1.9 billion, however, recent value engineering studies and estimates conducted on the program indicate an estimate-at-completion for the bored tunnel of \$2.0 billion; and for the Moving Forward projects of \$800 million. The \$100 million increase in estimated bored tunnel alternative cost is offset by a like reduction in the estimated cost for the Holgate-to-King Viaduct Replacement Project. The additional \$400 million in funding required to meet project needs will be provided by Toll Revenue bonds. Port of Seattle funding contributions of \$300 million, when received, will be programmed to complete the Alaskan Way Viaduct Demolition and Surface Street Project, which will follow the opening of the bored tunnel alternative to traffic. The total program estimate at completion, including both State and Port of Seattle funding, remains at \$3.1 billion.

### SCHEDULE

Electrical Line Relocation from S. Massachusetts St. to Railroad Way S is forecast to be substantially complete in early December and the facility has been turned back to Seattle City Light (SCL). WSDOT is providing support to SCL to repair an oil leak in the north end of the cable in the vicinity of University and Western Avenue. The S. Holgate to S. King Viaduct Replacement Stage 1 is 18% complete. The S. Holgate to S. King St. Viaduct Replacement Stage 2 design removed the undercrossing as described above and will be issuing a re-conformed bid set in February, 2010. On the Bored Tunnel Alternative, the base cost estimate was completed and the CEVP performed. A more efficient alignment was included as an opportunity for the CEVP. Work continues on the Supplemental Draft Environmental Impact Statement with a Record of Decision goal of Spring 2011.

# Quarterly Progress Report December 2009

SR 99 / S. Holgate St. To S. King St. – Viaduct Replacement

# Accomplishments from October 1, 2009 - November 30, 2009

# Stage 1 (In Construction)

- Preconstruction Survey and Building Settlement Monitoring has been completed.
- New bike and pedestrian path was opened to the public.
- Completed 26kV duct bank from Station 2+25 to Station 6+13.
- Removed underground storage tank from Port of Seattle property.
- Completed installation of duct bank across East Marginal Way to Pacific Maritime.
- Commenced installation of 26kV duct bank at south end of East Marginal Way.

# Stage 2 (In Design)

- Updated railroad relocation plans, including a section that shows vertical and horizontal clearances for poles and utilities, were submitted to Burlington Northern Santa Fe (BNSF) for concurrence based on C-2A decision.
- Detention Exemption was approved by the Washington Department of Fish and Wildlife. Detention vaults under Colorado Avenue S. were removed from the design and the proof and AD plan sets.
- The Railroad Construction and Maintenance agreement with BNSF was approved and signed.
- The project was advertised for construction bids on October 26, 2009.
- Program-wide value engineering (VE) studies were held in November that resulted in recommendations to provide efficiencies and cost savings to the program. These recommendations included the following changes to the Stage 2 contract:
  - Remove the retained cut "U-Tube" and associated bridges that would have spanned over the U-Tube cut.
  - Replace the U-Tube with an elevated structure that will likewise allow for Port traffic to bypass the railroad crossing on Atlantic Street (this will be packaged as a separate contract).
  - Provide for a detour through the WOSCA property.
- Above listed Stage 2 design revisions will be issued in one or more addenda and will delay the bid opening date to March 24, 2010.

# Challenges and Opportunities Over the Next 6 Months

- Reaching agreement on Railroad pre-emption at Atlantic Street with the City and BNSF.
- Completing design changes and packaging Final Addenda so Bid opening is not delayed past March 31, 2010.

# SR99/ S. King St. to Lenora St. Central Waterfront Replacement

# Quarterly Progress Report December 2009

# SR 99 / S. King Street to Lenora Street – Central Waterfront Viaduct Replacement

Accomplishments from October 1, 2009 – November 30, 2009

## Tunnel Corridor

- o In October, the project team held cooperating agency EIS review kickoff meetings with the Port of Seattle and King County; it also completed the first co-lead agency reviews of several discipline reports. During November the project team completed the second round of co-lead and cooperating/interested agency reviews of discipline reports. In the next 60 to 90 days, the team will continue development and co-lead review of SDEIS background information, including summary chapters, the outline, and selected appendices; and receive and utilize a revised EIS design snapshot that is expected to be completed in January 2010.
- The team has identified preliminary locations of utility conflicts and is preparing to plan for utility relocations along the new alignment option (see below). Additionally, right-of-way and building settlement impacts along this alignment are being addressed.
- The team met with SUE contractor and identified the first round of pothole locations along 6th Avenue and Thomas Street.
- o The team developed a geometric configuration for the new 6th Avenue tunnel alignment.
- The team met with ROMA design group and the City to discuss Urban Design plans for Aurora Avenue and cross-street configuration.
- The team developed south end Preliminary Construction Staging concepts, and updated the right-of-way exhibit that identifies tie-back, staging and acquisition areas.
- The team selected consultants to provide design services for the South Access and for 1<sup>st</sup>
   Avenue Ground Improvements, however their scope is being revised given the selection of the
   new alignment option.

### Alignment

- Various CEVP and VE workshops have been held during the summer and fall in an effort to maximize efficiencies and achieve cost savings on the bored tunnel alternative. These workshops lead to the selection of a new alignment option that is located along Alaskan Way in the South; transitions to 1<sup>st</sup> Avenue between Columbia and University; is located along 1<sup>st</sup> Avenue from University to Stewart; and then transitions to being located along 6<sup>th</sup> Avenue in the north as it connects to SR 99 at Mercer.
- The scope of the project has changed with the realignment of the tunnel portal to 6th Avenue.
   The construction of the detour for SR 99 and the temporary structure on Harrison Street over SR 99 have been removed from the project.

# Request for Proposals (RFP)

- The Design Schedule continues to be developed and revised as needed to reflect latest strategies for the construction contract packages. The tunnel bore will be design-build; all other packages will be design-bid-build. Each contract will have its own project delivery schedule and budget.
- The geotechnical investigation program is leading to the development of a Geotechnical Baseline Report. This document is key to risk management on the bored tunnel alternative, and will accompany the RFP.

- Request for Proposals (RFP) (continued)
  - The Bored Tunnel Alternative draft RFP is in review, to include reviews conducted by the City of Seattle. The draft RFP is forecast to be complete in February, at which time the Department will be in consultations with short-listed potential proposers. The final RFP is forecast to be released in June, with proposals due to the Department in October. Award of the design-build contract for the bored tunnel alternative is forecast for January 2011.
  - Four teams submitted Statements of Qualifications (SOQ's) in response Request for Qualifications (RFQ) issued by the department in September. These SOQ's will be evaluated in December.

# Challenges and Opportunities Over the Next 6 Months

- The analysis of potential effects of settlement on buildings and utilities is ongoing, as is the design of associated mitigation measures. Soil borings are planned to investigate potential for archaeological discovery.
- The EIS schedule is very aggressive and requires significant close coordination with co-lead and cooperating agencies as well as reviewers. With recent modifications to the north and south portals, the SDEIS schedule has slipped. The team is working on a revised SDEIS schedule.

Page 36 of 52

**CONFIDENCE REPORT** 

	bepartment or i	ransportation			CONTIDENCE REPORT						
Projec	Project: AWV&SRP - SR99 BORED TUNNEL CENTRAL WATERFRONT VIADUCT REPLACEMENT										
Project Status:		PE	Region: UCO			UCO	Report Period:	November 2009			
Project Title:		Alaskan W	Alaskan Way Viaduct Replacement Project				<b>Presentation Date:</b>	Nov 4, 2009			
WIN:	U09936E	Federal Fu CN:	ınds	TBD	TPA:	TBD	Nickel Project:	TBD			

PIN#	PIN Title	ВМР	EMP	Sub Program
809936E	SR99 King St to Roy – Viaduct Replacement	29.89	32.83	

	McIntosh			Project Office:				
Project Scope/Description:		Alaskan Way Viaduct and Batte						
		n follows a new alignment under						
		containing two stacked roadway						
		traffic on the top deck) with cut-						
		nt will consist of a minimum of t						
		points will contain fully directio	nal movements con	necting with the	city surface			
	street grid sy	<mark>vstem.</mark>						
	ate Entered		Comments					
Scope Change Date & Comments								
Project Objectives:	6/2009	Address structural safety concerns associated with the seismic vulnerability of						
		the existing viaduct.						
		Address traffic safety along th	e corridor associate	ed with recurrent	and incident			
		related congestion						
	1.2/2	Enhance a vital link in the reg						
Accomplishments:	10/2009	PB Task Order CQ: CEVP Ro		•	,			
further define project elements for potential cost and risk reductions.								
		PB Task Order CL, Cost Acco	unt CL 02 Civil De	sian: Desian Apr	oroval Package			
		under development, with Draf						
		approval will not be required a						
		deviations will be required as						
		Plans for approval will be required as part of the DDP for Project Development Approvals to be completed by the respective South and North Access Design						
		Teams.						
		PB Task Order CN Building Surveys. 97% of the building internal surveys have						
		been scheduled. This is 287 of the 295 buildings.						
		DR Took Order C.I. Common have accoming. This words is accomming an actual de-						
		PB Task Order CJ Survey base mapping. This work is proceeding on schedule with base maps for the north and south expected by the end of September.						
		with base maps for the north a	and South expected	by the end of Se	eptember. \			
		Prepared memo to Jerry Lenz	i outlining the curre	nt contract pack	aging proposal.			
Current & Upcoming	11/2009	Task Order CQ: Finalize work	efforts associated	with the CFVP #	2 and			
Activities:	11/2000	associated VE Study. Review						
		Task Order CL, Cost Account						
		Approval Package, including t	he Design Paramet	ers, Design Vari	ance Inventory,			
		and Deviations.						
		Need to revise Contract Pack	aging Notobook to	eflect outcome	of CEV/D and			
		memo to Jerry Lenzi.	aging Notebook to i	enect outcome t	or CEVP and			
			CPMS	Approved	Current			
Legislative & UCO Milestones	1		Baseline Date	Trend Date	Forecast			
Project definition complete								
Begin Pre-Construction Engine	ering							
30% PS&E Submittal								
60% PS&E Submittal								
90% PS&E Submittal								

Department of Transportation	CONFIDEN	CE REPORT
100% PS&E Submittal		
Environmental Documentation Complete		
Right of Way Certification Completed		
Contract Advertisement (Ad Date)		
Contract Bid Opening		
Contract Award		
Contract Execution		
Start of Construction		
Operationally Complete		
Final Contract Completion		

Otali di Constituction				+		-	1	
Operationally Complete								
Final Contract Completion								
				ı				
		T		l ,				
MDL Ad Date:		Ad Date C	PMS File:	(Basel	ine AD)			
<u> </u>		•					-	
	Commen	ite				GREEN YEL	LOW RED	
Croup and Commenters			rad dalinaa	tion only	v if ad data may			
Group and Commenter:					y if ad date may			
	yellow of	r rea you mu	st provide	a remed	ly or course of a	ction after initia	ii comment.	
Design Schedule: Dawn	Date:	11-04-09	RED					
McIntosh	Date.	11-04-09	KED					
Design Schedule Comments:	Design S	chedule is un	der develor	ment for	construction con	tract packages	The Tunnel	
Boolgii Conodalo Commonto.					es will be design-t			
						nu-bullu. Each co	Jilliact Will	
	nave its c	wn project de	elivery sche	dule and	buaget.			
Environmental: Angela	Detai	11 01 00	DED					
Freudenstein	Date:	11-24-09	RED					
Environmental Comments:	The FIG	chedule is ve	arv addressi	ve and r	equires significar	nt clase coordinate	tion with co-	
Liivii Oiliileillai Coiliilleilla.								
					reviewers. We are			
	strategy t	o assist with	this extensiv	ve coord	ination. The sche	dule relies heavi	ly on quick	
	reviews, i	esolving issu	es quickly a	and aggre	essive 106 and E	SA consultations	s. With recent	
					s, the SDEIS sch			
		working on a						
	Currently	working on a	TCVISCO OD	LIO 30110	duic.			
	Th		:			<b>f</b> l	!	
					d external review			
				etings, e	etc). Many items	(ESA, Section 1)	06) are on the	
	critical pa	th at this time	<b>).</b>					
Env-Hydraulics & Water:								
Commenter	Date:							
	_							
Env-Hydraulics & Water								
Comments:								
Env-Permits: Adam		44.04.00					,	
Gale/Heather Page	Date:	11-24-09	RED					
Env-Permits Comments:	Parad Tu	innal DED: A	woiting cour	th nortal	location and tunn	al alignment des	nicion hoforo	
Env-Permits Comments:								
					e alignment occu			
	200 feet f	rom the shore	eline) a Sho	reline Su	ubstantial Develo	pment Permit fro	m the City will	
	be require	ed.	•				•	
	bo roquirou.							
	Follow	mooting ===	المانية المانية	anlam: t	a datarmina if ND	DEC Conorel/a	or NIDDEC	
	Follow-up meeting required with Ecology to determine if NPDES General(s) or NPDES							
	Individual is required. NPDES Individual could cause significant delay in the DB's ability to							
	start construction. Obtained feedback from King County and DPD on the wastewater							
	permit/au	permit/authorization and noise variance conditions for inclusion in the RFP. Received						
					SDOT and working			
					CDCT and worki	ng with Avv tea	iii aliu JDO i	
	to resolve	concerns an	iu discrepar	icies.				
	North Po	rtal: Same as	s above.					
	1							

Freudenstein

Env-Biology/ESA: Angela

**YELLOW** 

11-24-09

Date:

**CONFIDENCE REPORT** GREEN YELLOW RED Comments **Group and Commenter:** PLEASE NOTE: Use red delineation only if ad date may be affected! If comment is yellow or red you must provide a remedy or course of action after initial comment. **Env-Biology/ESA Comments:** ESA consultation has not yet been initiated. We working to finalize Stormwater assumptions. It is likely that this project will be a formal consultation (255 day Services review). We are working with the Services to engage them in early and often reviews of the BA prior to submittal. Design modifications to the north and south portals and corresponding slip in the SDEIS dates, have created a buffer for ESA completion. We are currently working on a revised ESA schedule. Right of Way: Paul Lacy/Larry Date: 10/06/09 YELLOW **Ellington** Right of Way Plans 5 parcels at the north portal and one parcel at the south parcel have been authorized for acquisition. The revised plan in the south, adding the WOSCA parcel, has been approved. We are expecting the revised plan for the north to be approved in early October. A Draft R/W plan for the central section should be available for review in October. This is Yellow because of the issue of acquisition prior to the ROD. An updated ROW acquisition cost estimate is being prepared for CVEP. **Traffic: Mark Bandy** Date: 10/05/09 **GREEN** Transportation Discipline Report will be out for lead agency review on October 9, 2009. **Traffic Comments:** Preliminary traffic volumes and travel times have been shared with Seattle, Port, and King County. 10/05/09 Systems: J. Sims Date: RED PB finalizing work on cross sectional systems verification including 3D rendering. PB working on section of tunnel constrained by ramp. PB has completed first draft of Chapter 2 RFP requirements and is conducting an internal review. PB has is finalizing their preliminary plans for tunnel systems. PB has completed construction estimates for systems work. PB addressing system comments on Draft Cross-section Report. PB completed fire size presentation to SFD. PB proposed reducing the design fire size from 200 to 100 MW. Awaiting comments from SFD. Submitted VE responses related to tunnel systems. Responded to SFD conditions in their letter of concurrence with the tunnel design criteria. Conducting meetings with WSDOT stakeholders for concept of operations and design criteria recommendations. Conducted meetings to establish uniform control between the proposed tunnel and existing tunnel systems. Proposal is to have proposed tunnel operate the same as ARINC system recently incorporated for the I-90 tunnels. Developing a plan of action to deal with "proprietary items", "ITS system engineering approach" and "buy America" FHWA requirements. Established RFP reviewers for system sections of Chapter 2. Setting up kickoff meeting for system reviewers.

**Utilities: Mark Anderson** 

Date:

10/07/09

**YELLOW** 

**CONFIDENCE REPORT** 

Department of Transportation	1		CONFIDENCE REPORT							
Group and Commontor:	Comment		GREEN YELLOW RED red delineation only if ad date may be affected! If comment is							
Group and Commenter:			est provide a remedy or course of action after initial comment.							
Utilities Comments:			nent team (KPFF) will need to coordinate with SCL to support in							
Junies Johnnenis.			mission Lines 3 & 4 under Railroad Avenue Ramps by May 2011.							
			iscussion with SCL indicates that now the transmission lines can be							
			cation and geotechnical walls can be constructed under them.							
			contract will have to relocate utilities south of King Street before lid							
			t level. Construction sequencing for re-relocation of 115kV and							
			on WOSCA needs to be finalized, now part of DB contract. Long							
		suspension of 115kV transmission line at North Portal needs to be confirmed with SCL.								
		Construction substation now part of DB contract, but 26kV lines serving it must be brought								
		o WOSCA site somewhere. PB/Power Engineers investigating whether 230 kV								
			be placed in tunnel for SCL. Inventory prepared for utilities							
			tunnel settlement, indicates need to reconstruct/retrofit/monitor							
			ue alignment. Strategies for protecting in development, meetings							
			held weekly. Much work has been done on settlement of utilities in							
			s of "A" and "B" are being developed. Current PB contract will be							
			nium for Utilities Team to continue working in lieu of separate on-call							
		or each sub								
Agreements: Rachelle Hein	Date:	10/06/09	RED							
Agreements Comments:			cussions are underway with the City of Seattle on a master utilities							
	agreemen	i, oi which s	ome decisions will feed into the RFP.							
Bridge & Structure: Tim Moore	Date:	10/05/09	YELLOW							
Bridge & Structures			Design – 26 RFP drawings of bored tunnel liner wall, interior tunnel							
Comments:			North and South Access to be completed by 11/02. Design,							
			levelopment at 58% complete. FLAC models checking settlement							
			uctural forces due to seismic demand displacement. Additional							
		development of seismic design criteria for the bored tunnel and cut & cover tunnel sections								
			be included in RFP.							
Landscape: Deb Peters	Date:	10/5/09								
Landscape Comments:	Weekly co	ordination w	rith PB developing visual guidelines. Need further development to							
			cape guidelines for RFP. No scoring because no schedule or due							
	date has b	een receive	d to date.							
Materials/Geotech: Jim	Date:	10/6/09	YELLOW							
Struthers										
Materials/Geotech Comments:			orings are concluding this week with the exception of one boring with							
			s. Installation of wells for the pumping tests is underway and							
			tinue through late October. Requests for structural design							
			handled on an as-requested basis with earth pressures, liner design							
			ment calculation de livered to date. Seismic design parameters							
			pment. Groundwater modeling for south end dewatering andand							
	FLAC MOD	eiing for the	BNSF and EBI are underway.							
Constructability: Commenter	Date									
Constructability Comments										
•										
MOT: Commenter	Date									
MOT Comments										
Staging: Commenter	Date									
Staging Comments:		1								
Local Programs: Commenter	Date:	]								
Local Programs Comments:										
Budget: Dawn McIntosh	Date:	10/5/09	RED							
Baaget. Bawii Mellitesii	Date.	10/0/08	NO.							

Washington State Department of Transportation		CONFIDENCE REPORT
Group and Commenter:	Comments PLEASE NOTE: Use red delineation only if ad date may yellow or red you must provide a remedy or course of	
Budget Comments:	Budget is under refinement to address VE and CEVP Stud updated budget following the mid-Oct CEVP. Note, the PE Design (\$108.2M) and EIS (\$15.6M) work orders. Work Or funding authorized for the EIS Work Order.	budget data, below, is for

Design Work Order:	XL3238 (Design), XL3460 (EIS)	R/W Work Order:	RW5043
Project Development Bu	dget Summary		

Legislative Final 2009	PE	R/W	CN	TOTAL
Leg. Budget Baseline Pin 1	268,170,000	181,370,000	1,041,130,000	1,490,670,000
Leg. Budget Baseline Pin 2		, ,	, , ,	0
Leg. Budget Baseline Pin 3				0
Leg. Budget Baseline Pin 4				0
Leg. Budget Baseline Total				
	268,170,000	181,370,000	1,041,130,000	1,490,670,000
Production Month End 2009– Month#7	PE	R/W	CN	TOTAL
CPMS Production Win U00937K	15,600,000	0	0	15,600,000
CPMS Production Win U09936E	108,179,063	163,321,711	0	271,500,774
CPMS Production Pin 3				0
CPMS Production Pin 4				0
CPMS Production Total	123,779,063	163,321,711	0	287,100,774
	PE	R/W	CN	TOTAL
Current WO Authorization	55,298,614	14,862,027	0	70,160,641
Actual Expenditures	29,067,571	14,689,192	0	43,756,763
Authorized WO Remaining	26,231,043	172,835	0	26,403,878
Balance				
% of Current Authorized Spent	52.6%	98.8%	%	
% of Phase Complete	10%	8.0%		
Budget Confidence Level				
Current Estimate at Completion	289,100,000	181,370,000	1,429,530,000	1,900,000,000
Project Balance	1	1	1	3

Construction Project Engineer:	Expected Construction Completion:	
Construction Team Leader:	Estimated Open to Traffic:	

**Scheduling Tasks** 

Task # Task Name B/L Start B/L Finish Sch. Start Sch. Finish Act. Finish % Comp.

## **CONFIDENCE REPORT**

								PENOL IXEI OIXI
Proje	Project: AWV Replacement Project South Access Site & 1 <sup>st</sup> Avenue Preparation							
Proje	ct Status:	PE		R	egion:	UCO	Report Date:	November 2009
Proje	ct Title:	AWV Replacement Project South Access Site & 1 <sup>st</sup> Avenue Preparation				Presentation Date:	Dec 2, 2009	
WIN:	U09901A	Federal Fu CN:	unds	TBD	TPA:	TBD	Nickel Project:	TBD

PIN#	PIN Title	ВМР	EMP	Sub Program
809936E	SR99 King St to Roy – Viaduct Replacement	29.89	32.83	

PE Project Engineer: B	Bruce Nebbitt	Designer:	KPFF	Project Office:	AWV&SRP		
Project Scope/Description	n: The existing	Alaskan Way '	Viaduct and Battery Street	tunnel will be replaced. C	of the		
	replacement	alternatives is a deep bore tunnel. This project will remove poor soils, protect and					
	relocate utilit	ies, and remov	e existing building tie bac	ks. This work will be done	in advance of		
	the tunnel bo	re project to m	ninimize the risk of design-	build construction schedu	le delays.		
Date Entered Comments							
Scope Change Date &	10/16/09	Scope of cor	sultant work finalized, for	25% design phase.			
Comments							
Project Objectives:	10/2009	Advance the	design work to define a su	uccessful way to accompli	sh the work and		
		minimize ove	erall program risk.				
		Bring design to 25% for inclusion in the Draft Tunnel RFP and then complete the					
		design for the	e tunnel design-builder.				
Accomplishments:	11/17/09	10% Design Memo was submitted by the consultant.					
		Consultant s	ubmitted the Draft 25% Re	eport & Plans (Nov. 2009)			
Current & Upcoming	10/22/09	Review and	comment on the RFP.				
Activities:							
	11/19/09	Review and comment on the Draft 25% Report & Plans.					
		Consultant to	submit final Report & Pla	ins(Complete on 12/23/09	).		
			DED 0.40				
		Revisions to	RFP section 2.43.				

Legislative & UCO Milestones	CPMS Baseline Date	Approved Trend Date	Current Forecast
Project definition complete			
Begin Pre-Construction Engineering	Oct. 08, 2009		
30% PS&E Submittal	Jan. 04, 2010		
60% PS&E Submittal	N/A		
90% PS&E Submittal	N/A		
100% PS&E Submittal	Sept. 7, 2010		
Environmental Documentation Complete (ROD)	Mar. 31, 2011		
Right of Way Certification Completed	Jan. 4, 2011		
Contract Advertisement (Ad Date)	Jan. 12, 2011		
Contract Bid Opening	N/A		
Contract Award	April 2011		
Contract Execution	May 2011		
Start of Construction	May 2011		
Operationally Complete	Dec. 24, 2015		
Final Contract Completion	June 30, 2017		

MDL Ad Date:	Ad Date CPMS File:	(Baseline AD)	
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Group and Commenter:		NOTE: Use r	ed delineation only if ad date st provide a remedy or course	may be affecte	ed! If comm	ent is
Design Schedule: Jim Farris	Date:	Date: 11/19/09 GREEN				
Design Schedule Comments:	Consultant	Consultant is on schedule to complete the 25% report.				

Group and Commenter:	Comments  PLEASE NOTE: Use red delineation only if ad date may be affected! If comment is yellow or red you must provide a remedy or course of action after initial comment.			
Environmental:	Date:			
Environmental Comments:				
Env-Hydraulics & Water:	Date:			
Env-Hydraulics & Water Comments:				
Env-Permits:	Date:			
Env-Permits Comments:				
Env-Biology/ESA:	Date:			
Env-Biology/ESA Comments:	2 4.01	<u> </u>		
Right of Way: Jim Farris	Date:	11/19/09	GREEN	
Right of Way Plans			rchase the Triangle Tavern building or move it, but we will	
ingin or truy i lune		-		
			some kind, either for work associated with temporarily filling	
	the areaw	ay, or possi	bly subterranean.	
Traffic:	Date:			
Traffic Comments:		1		
Systems:	Date:			
Utilities:	Date:	10/07/09	YELLOW	
Utilities Comments:	The Constant		ent team (KPFF) will need to coordinate with SCL to support in	
Mark Anderson  Jim Farris	place the of Design characteristics and distrib	115kV Transranges and diwithout relocution in the without relocution in the without relocution ducton ducto	mission Lines 3 & 4 under Railroad Avenue Ramps by May 2011. scussion with SCL indicates that now the transmission lines can be cation and geotechnical walls can be constructed under them. contract will have to (protect or) relocate utilities south of King Street d at street level. Construction sequencing for re-relocation of 115kV nks on WOSCA needs to be finalized, now part of DB contract. 5kV transmission line at North Portal needs to be confirmed with	
	Consultan	t KPFF has b	egun coordinating with private and public utilities.	
Agreements:	Date:			
Agreements Comments:				
Bridge & Structure:	Date:			
Bridge & Structures Comments:				
Landscape:	Date:			
Landscape Comments:				
Materials/Geotech:	Date:			
Materials/Geotech Comments:				
Constructability:	Date	11/19/09	GREEN	
Constructability Comments	This work	is part of the	Direct Bore contract, the contractor will need to interface with both	
Jim Farris	H2K and tl	he South Acc	cess projects. Will need to identify all interface issues in the RFP.	
MOT:	Date			
MOT Comments				
Staging:	Date			
Staging Comments:				
Local Programs:	Date:			
Local Programs Comments:				
Budget: Jim Farris	Date:	11/19/09	GREEN	
Budget Comments:			rill not show up until the next report, at which time the current scope	
•			completed. Consultant agreement \$1,304,166.	

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**CONFIDENCE REPORT** 

R/W Work Order: RW 5109 **Design Work Order:** XL3683 **Project Development Budget Summary** 

7,800,000 7,800,000 <b>PE</b> 0	1,00,000 1,00,000 <b>R/W</b>	0 0 CN	8,800,000 0 0 8,800,000 TOTAL
PE	R/W	CN	8,800,000 TOTAL
PE	R/W	CN	8,800,000 TOTAL
PE	R/W	CN	8,800,000 TOTAL
PE	R/W	CN	TOTAL
PE	R/W	CN	TOTAL
			_
0	0	0	^
		U	0
			0
			0
0	0	0	0
PE	R/W	CN	TOTAL
3,900,000	1,000,000	0	4,900,000
18,731	0	0	18,731
3,881,269	1,000,000	0	3,881,269
0.5%	0%		
15%	0%		
3,900,000	1,000,000		4,900,000
3,881,269	1,000,000		4,881,269
	PE 3,900,000 18,731 3,881,269 0.5% 15% 3,900,000	PE         R/W           3,900,000         1,000,000           18,731         0           3,881,269         1,000,000           0.5%         0%           15%         0%           3,900,000         1,000,000	PE         R/W         CN           3,900,000         1,000,000         0           18,731         0         0           3,881,269         1,000,000         0           0.5%         0%         0           15%         0%           3,900,000         1,000,000

Construction Project Engineer:	TBD	Expected Construction Completion:	
Construction Team Leader:	TBD	Estimated Open to Traffic:	

**Scheduling Tasks** 

Task # **Task Name B/L Start B/L Finish** Sch. Start Sch. Finish Act. Finish % Comp.

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**CONFIDENCE REPORT** 

Topartment of Hanopertation						CONTIL	LINCE INEL OIL			
Proje	Project: AWV Replacement Project South Access Connection									
Proje	ct Status:	PE		R	egion:	UCO	Report Date:	November 2009		
Proje	ct Title:	AWV Repla	eplacement Project South Access Connection			onnection	Presentation Date:	Dec 2, 2009		
WIN:	U09904A	Federal Fu	unds	TBD	TPA:	TBD	Nickel Project:	TBD		

PIN#	PIN Title	ВМР	EMP	Sub Program
809936E	SR99 King St to Roy – Viaduct Replacement	29.89	32.83	

	uce Nebbitt	Designer:	Jacobs/WSDOT		Project Office:		
Project Scope/Description			he section of at gra				
			he southern end cu	it and cover section	on of the deep bo	ore tunnel	
	approach alt	ernative.					
	Date Entered		<del> </del>	Comments		(1-2)	
Scope Change Date & Comments	11/17/09	·	rk is being reviewe		• •	`	
Project Objectives:	10/23/09 Connect the Holgate to King project to the southern end of the tunnel					nnel approach.	
Accomplishments:	11/17/09	Consultant s	submitted Scope of	Work and it is cur	rently being revi	ewed.	
		Work on stag	Work on staging & sequencing.				
	11/19/09	work, contra	omments on RFP s ctor shared access		. ,		
Current & Upcoming	11/19/09		for possible alignm			coordination	
Activities:		between Sou	uth Access and tun	nel design-build c	ontract.		
	11/19/09	Continue working on staging & sequencing concepts.					
		Finalize scop	oe, negotiate hours	, hold kickoff mee	ting.		
Legislative & UCO Milesto	nes			CPMS Baseline Date	Approved Trend Date	Current Forecast	
Project definition complete							
Begin Pre-Construction Eng	ineering			Nov. 01, 2009			
30% PS&E Submittal							
60% PS&E Submittal							
90% PS&E Submittal							
100% PS&E Submittal				Aug. 19, 2013			
Environmental Documentati				Mar. 31, 2011			
Right of Way Certification C				Oct. 21, 2013			
Contract Advertisement (Ad	Date)			Nov. 04, 2013			
Contract Bid Opening				Dec. 18, 2013			
Contract Award				Feb. 20, 2014			
Contract Execution				Mar. 12, 2014			
Start of Construction				Mar. 20, 2014			
Operationally Complete				Dec. 28, 2015			
Final Contract Completion				May 31, 2016			

MDL Ad Date:		Ad Date CPMS File:	(Baseline AD)	
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Group and Commenter:		NOTE: Use r	red delineation only if ad c st provide a remedy or co		ent is
Design Schedule: Commenter	Date:				
Design Schedule Comments:					
Environmental: Commenter	Date:				
<b>Environmental Comments:</b>		•			

Department of Transportation			CONFIDENCE REPORT			
Group and Commenter:	Comments  PLEASE NOTE: Use red delineation only if ad date may be affected! If comment is yellow or red you must provide a remedy or course of action after initial comment.					
Env-Hydraulics & Water: Commenter	Date:					
Env-Hydraulics & Water Comments:						
Env-Permits: Commenter	Date:					
Env-Permits Comments:						
Env-Biology/ESA: Commenter	Date:					
Env-Biology/ESA Comments:		•				
Right of Way: Jim Farris	Date:	11/19/09	GREEN			
Right of Way Plans	There is a	\$100,000 t	blace holder for Right of Way but there are no actual dollars			
	budgeted		,			
Traffic: Commenter	Date:					
Traffic Comments:		ı				
Systems: Commenter	Date:					
Utilities: Commenter	Date:					
Utilities Comments:		_				
Agreements: Commenter	Date:					
Agreements Comments:		_				
Bridge & Structure: Commenter	Date:					
Bridge & Structures Comments:						
Landscape: Commenter	Date:					
Landscape Comments:	Date.	1				
Materials/Geotech:						
Commenter	Date:					
Materials/Geotech Comments:						
Constructability: Commenter	Date					
Constructability Comments						
MOT: Commenter	Date					
MOT Comments						
Staging: Commenter	Date					
Staging Comments:						
Local Programs: Commenter	Date:					
Local Programs Comments:						
Budget: Commenter	Date:					
Budget Comments:						

Design Work Order:	XL3685	R/W Work Order:	
Project Development Bu	dget Summary		

Legislative 2010 Supplemental	PE	R/W	CN	TOTAL
Leg. Budget Baseline Pin 1	22,300,000	0	112,800,000	135,100,000
Leg. Budget Baseline Pin 2				
Leg. Budget Baseline Pin 3				
Leg. Budget Baseline Pin 4				
Leg. Budget Baseline Total	22,300,000	0	112,800,000	135,100,000

<b>7</b>	Case 2:09-cv-01305-JCC Washington State Penartment of Transportation
	Department of Transportation

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			COM IDENCE MENON		
Legislative 2010 Supplemental	PE	R/W	CN	TOTAL	
Production Month End 2009– Month#7	PE	R/W	CN	TOTAL	
CPMS Production Win U09904A	22,300,000			22,300,000	
CPMS Production Win U09936E					
CPMS Production Pin 3					
CPMS Production Pin 4					
CPMS Production Total	22,300,000			22,300,000	
	PE	R/W	CN	TOTAL	
Current WO Authorization	9,300,000	0	0	9,300,000	
Actual Expenditures	20707	0	0	20707	
Authorized WO Remaining Balance	9,279,293	0	0	9,279,293	
% of Current Authorized Spent	0.2%				
% of Phase Complete	0%				
Budget Confidence Level					
Current Estimate at Completion					
Project Balance	22,279,293				

Construction Project Engineer:	TBD	Expected Construction Completion:	05/3/16
Construction Team Leader:	TBD	Estimated Open to Traffic:	12/31/15

**Scheduling Tasks** 

Task # **Task Name B/L Start B/L Finish** Sch. Start Sch. Finish Act. Finish % Comp.

		- carrop or tall or				office Report	
Projec	et: Al	NV & SRP C	Contract ND - North Ac				
Projec	et Status:	PE	F	Region:	AWV	Report Date:	November 2009
Project Title: Viaduct project, North Access Detour			Presentation Date:				
WIN:	U09906A	Federal Fu	unds	TPA:	TBD	Nickel Project:	N/A

PIN#	PIN Title	ВМР	EMP	Sub Program
809936E	SR99/S King St to Lenora St, Central Waterfront Viaduct Replacement	SR 99	SR 99	

		lcox, PE	Designer:	WSDOT		Project Office:	
Project Scope/Description	Relocation of utiliti	es in preparation	n for constr	uction of the North	Access Conne	ction of SR 99	
	to	the bored tunne	l along 6 <sup>th</sup> Aver	ue.			
		Date Entered			Comments		
Scope Change Date & Comments 11/25/09			The scope of	the project	changed with the	realignment of th	ne tunnel porta
					ruction of the deto		
				Harrison Str	eet over SR 99 ha	ve been remove	ed from the
			project.				
Project Objectives:							
Accomplishments:		11/24/09	- Ident	ified prelimiı	nary location for u	ility conflicts	
					ntractor and identi		pothole
					th and Thomas St.		_
					ith City utilities to	discuss new alig	inment and
			impa				
Current & Upcoming Ac	tivities	:			d PE schedule		
					request for utility	location on Tayl	or Ave and
				streets	ana (Duais at Mana	Dla	
			- Prepa	are work Pi	ans (Project Mana	gement Plans)	-
					СРМ	Approved	Pending
Legislative & UCO Miles	stones				Baseline Date	Trend Date	Trend Date
Project definition complete	е						
Begin Pre-Construction E	ngineer	ring			Oct 2009		
30% PS&E Submittal							
60% PS&E Submittal							
90% PS&E Submittal							
100% PS&E Submittal							
<b>Environmental Document</b>	ation C	omplete					
Right of Way Certification	Compl	eted					
Contract Advertisement (/	Ad Date	<del>)</del>			Jan 2011		
Contract Bid Opening							
Contract Award							
Contract Execution							
Start of Construction					Apr 2011		
Operationally Complete							
Final Contract Completion	n						

MDL Ad Date:		Ad Date CPMS File:	(Baseline AD) April	
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Group and Commenter:	Comment	s		GREEN	YELLOW	RED
Design Schedule: Jason Biggs	Date:	11/24/09	GREEN			
Design Schedule Comments:	Preparing	draft Design	schedule, submit December 1 <sup>st</sup> .			
Environmental:	Date:		GREEN			
<b>Environmental Comments:</b>						
Env-Hydraulics & Water:	Date:		GREEN			
Env-Hydraulics & Water						
Comments:						
Env-Permits:	Date:		GREEN			

Confidence Report

Department of Transportation			Confidence R				
Group and Commenter:	Commen	ts		GREEN	<b>YELLOW</b>	RED	
Env-Permits Comments:	Permits li	st being deve	loped				
Env-Biology/ESA:	Date:						
Env-Biology/ESA Comments:		•	•				
Right of Way:	Date:		GREEN				
Right of Way Comments:		•					
Traffic:	Date:		GREEN				
Traffic Comments:							
Utilities: Jason Biggs	Date:	11/24/09	GREEN				
Utilities Comments:	Anderson agreemer	on format of nt. nas been esta	cted utilities for North Access proje information for City Preliminary Englished with the City to discuss cha	gineering Fu	ınding Utility		
Agreements:	Date:	11/24/09	GREEN				
Agreements Comments:	Developir	ng list of antic	ipated utility agreements for North	Access proje	ect area.		
Bridge & Structure:	Date:		GREEN				
Bridge & Structures							
Comments:							
Landscape:	Date:						
Landscape Comments:							
Materials/Geotech:	Date:		GREEN				
Materials/Geotech Comments:							
Constructability:	Date		GREEN				
Constructability Comments							
MOT:	Date						
MOT Comments						·-	
Staging	Date		GREEN				
Staging Comments:							
Local Programs:	Date:						
<b>Local Programs Comments:</b>							
Budget: Don Bullard	Date:	11/24/09	GREEN				
Budget Comments:	WIN & PE	Work Order	created.	- <del></del>			

Design Work Order: XL-3686	R/W Work Order: TBD
Project Development Budget Sumr	nary

Legislative Sup. 2010	PE	R/W	CN	TOTAL
Leg. Budget Baseline Pin 1	5,000,000	46,000,000	6,800,000	57,800,000
Leg. Budget Baseline Pin 2				
Leg. Budget Baseline Pin 3				
Leg. Budget Baseline Pin 4				
Leg. Budget Baseline Total	5,000,000	46,000,000	6,800,000	57,800,000
Production Month End 2010 – Month 04	PE	R/W	CN	TOTAL
CPMS Production Pin 1	5,000,000	46,000,000	6,800,000	57,800,000
CPMS Production Pin 2				
CPMS Production Pin 3				
CPMS Production Pin 4				
CPMS Production Total	5,000,000	46,000,000	6,800,000	57,800,000
	PE	R/W	CN	TOTAL
Current WO Authorization	2,000,000	0	0	2,000,000
Actual Expenditures	12,683	0	0	12,683
11/30/2009	· · ·	•	Rage	#P 091 3

**Confidence Report** 

Legislative Sup. 2010	PE	R/W	CN	TOTAL
Authorized WO Remaining	2,000,000	0	0	2,000,000
Balance				
% of Current Authorized Spent	0.6%	%	%	
% of Phase Complete	0.5%			
Budget Confidence Level	GREEN			
Current Estimate at Completion	5,000,000	46,000,000	6,800,000	57,800,000
Project Balance	4,987,317	46,000,000	6,800,000	57,787,317

Construction Project Engineer:	Dave Lindburg	<b>Expected Construction Completion:</b>	
Construction Team Leader:		Estimated Open to Traffic:	

Scheduling Tasks Task # Tas **Task Name B/L Start B/L Finish** Sch. Start Sch. Finish Act. Finish % Comp.

11/30/2009 52°6°6°9°1°3

Confidence Report

						•	omiachec Report
Projec	ct: A\	NV & SRP Contra	act NA – North Access	s Cor	nnection		
Projec	ct Status:	PE	Regi	ion:	AWV	Report Date:	November 2009
Projec	ct Title:	Viaduct project,	North Access Connecti	ion		<b>Presentation Date:</b>	
WIN:	U09907A	Federal Funds CN: TBD	Т	PA:	TBD	Nickel Project:	N/A

PIN#	PIN Title	ВМР	EMP	Sub Program
809936E	SR99/S King St to Lenora St, Central Waterfront Viaduct Replacement	SR 99	SR 99	

PE Project Manager:	Kirk Wilc	ox PF	Designer:	WSDOT		Project Office:	588124
Project Scope/Descrip							
Project Scope/Descrip			ructs the SR99 mainline and ramps starting at the North Tunnel Portal area to where it joins SR99 at Mercer Street. This contract also includes on				
					tension of 6 <sup>th</sup> Ave		includes on
	an	Date Entered	epublican St	eet and the ex			
Carra Charra Data 9	0		Th		Comments		
Scope Change Date & Comments 11/24/09					sed to include:	oth A	
					innel alignment to		D 00 ( (l
					padway configurati		R 99 from the
					cer St overcrossin	g.	
			- Re	duction of righ	t of way impacts		
Project Objectives:						th	
Accomplishments:		11/24/09			etric configuration	for new 6" Ave	tunnel
			alignment.				
			<ul> <li>Developed Preliminary Construction Staging Drawings</li> </ul>				
			- Up	dated R/W exh	nibit identifying tie-	back, staging, a	nd acquisition
				as			
			- Me	t with ROMA o	design group and (	City to discuss U	rban Design
			pla	ns for Aurora /	Ave. and cross stre	eet configuration	
Current & Upcoming A	Activities:		- Su	bmit Work Plai	ns on 12/1/09		
					d PE schedule		
			- Re	fine Geometric	s for ramp connec	ctions and 6 <sup>th</sup> Av	e.
			<ul> <li>Update base mapping limits for new alignment.</li> </ul>				
			- Prepare select EIS snapshot plans and RPF plans				
					ODM	A	D l'
Legislative & UCO Mile	estones				CPM Baseline Date	Approved Trend Date	Pending Trend Date
Project definition comple	ete						
Begin Pre-Construction		a			Oct 2009		

Legislative & UCO Milestones	CPM Baseline Date	Approved Trend Date	Pending Trend Date
Project definition complete			
Begin Pre-Construction Engineering	Oct 2009		
30% PS&E Submittal			
60% PS&E Submittal			
90% PS&E Submittal			
100% PS&E Submittal			
Environmental Documentation Complete			
Right of Way Certification Completed			
Contract Advertisement (Ad Date)			
Contract Bid Opening			
Contract Award	Jul 2012		
Contract Execution			
Start of Construction			
Operationally Complete			
Final Contract Completion			

MDL Ad Date: (Baseline AD) April Ad Date CPMS File:

Group and Commenter:	Comment	s	GREEN YELLOW RED		
Design Schedule: Jason Biggs	Date:	11/24/09	YELLOW		
Design Schedule Comments:	Preparing draft Design schedule and Work plan, submit December 1 <sup>st</sup> .				
Environmental: Jason Biggs	Date:	11/24/09	YELLOW		

Department of Transportation			Confidence Report
Group and Commenter:	Comment	s	GREEN YELLOW RED
Environmental Comments:		rith environm etric configu	nental group to discuss impacts to scope and schedule related to iration.
	Design off	ice to provid	e updated EIS Snapshot plans for portal area, finals due 1/15/10.
Env-Hydraulics & Water:Jason Biggs	Date:	11/24/09	GREEN
Env-Hydraulics & Water Comments:	CH2MHill	under contra	act to provide Draft TSL for corridor stormwater 12/31/09
Env-Permits: Jason Biggs	Date:	10/6/09	GREEN
Env-Permits Comments:	Permits lis	t being deve	eloped
Env-Biology/ESA: TBD	Date:		
Env-Biology/ESA Comments:		•	
Right of Way: Jason Biggs	Date:	11/24/09	GREEN
Right of Way Comments:	Street Use	permit for s	R/W needs and schedule. Will follow-up with Heather Page on structure demolition conditions and timelines.  of limited access for new configuration.
Traffic:	Date:		GREEN
Traffic Comments:	24.0.	<u> </u>	(ACC)
Utilities:	Date:		GREEN
Utilities Comments:	Duto.	1	OAGE.
Agreements: Jason Biggs	Date:	10/6/09	GREEN
Agreements Comments:			cipated agreements for North Access project area.
Bridge & Structure: Jason Biggs	Date:	11/24/09	GREEN
Bridge & Structures Comments:	Investigati	ng tie-back ı	structure location and type for new geometric configuration. requirements for shoring/cut walls and potential conflicts with building
	foundation		
Landscape:	Date:	11/24/09	GREEN
Landscape Comments:			Region Landscape Design. Held preliminary discussion of project d Region Design Lead.
Materials/Geotech: Jason Biggs	Date:	11/24/09	GREEN
Materials/Geotech Comments:			request for SR 99. Need further coordination with City of Seattle on g requirements.
Constructability: Jason Biggs	Date	11/24/09	GREEN
Constructability Comments			team on interface limits between TU and NU/NA contracts.  construction staging plans for NA contract and Mercer Widening.
MOT:	Date	Ϊ	
MOT Comments		•	•
Staging: Jason Biggs	Date	10/6/09	GREEN
Staging Comments:			plans for use during CEVP. Need to review and get buy-in from
	upper mar		present the first daming of the control and got day in norm
Local Programs:	Date:	<b>J</b> = 12.1.1.	
Local Programs Comments:		ı	1
Budget: Don Bullard	Date:	11/23/09	GREEN
Budget Comments:			
	1		

Design Work Order: X	(L-3687	R/W Work Order:	TBD
Project Development Budg	get Summary		

Legislative Sup. 2010	PE	R/W	CN	TOTAL
Leg. Budget Baseline Pin 1	9,900,000	0	67,700,000	77,600,000
Leg. Budget Baseline Pin 2				
Leg. Budget Baseline Pin 3				
Leg. Budget Baseline Pin 4				
Leg. Budget Baseline Total	9,900,000	0	67,700,000	77,600,000

Washington State Department of Transportation			Cor	fidence Report
Legislative Sup. 2010	PE	R/W	CN	TOTAL
Production Month End 200X –	PE	R/W	CN	TOTAL
Month# CPMS Production Pin 1	9,900,000	0	67,700,000	77,600,000
CPMS Production Pin 2	3,000,000		01,100,000	,000,000
CPMS Production Pin 3				
CPMS Production Pin 4				
CPMS Production Total	9,900,000	0	67,700,000	77,600,000
	P.E.	DAM	011	TOTAL
0 (140 A (1 ) (1	PE	R/W	CN	TOTAL
Current WO Authorization	2,700,000	0	0	2,700,000
Actual Expenditures	23,685	0	0	23,685
Authorized WO Remaining	2,676,315	0	0	2,676,315
Balance				
% of Current Authorized Spent	1%	%	%	
% of Phase Complete				
Budget Confidence Level	GREEN			
Current Estimate at Completion	9,900,000	0	67,700,000	77,600,000
Project Balance	9,876,315		67,700,00	77,576,315

Construction Project Engineer:	Dave Lindberg	Expected Construction Completion:	
Construction Team Leader:		Estimated Open to Traffic:	

**Scheduling Tasks** 

Task # Task Name B/L Start B/L Finish Sch. Start Sch. Finish Act. Finish % Comp.

11/30/2009 **Exce**#\$ **ON** 3