

ALASKAN WAY VIADUCT REPLACEMENT PROJECT

AGENCY INVOLVEMENT PLAN

DRAFT 06/07/09

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Section 1 Introduction

1.1 Purpose of the Involvement Plan

This involvement plan is intended to define the process by which the joint lead agencies will communicate information about the Alaskan Way Viaduct Replacement Project second Supplemental Draft Environmental Impact Statement (SDEIS 2) to the cooperating and interested agencies and to the public. The plan also identifies how input from agencies will be solicited and considered.

Because the Federal Highway Administration (FHWA) is expected to provide funding for this project, FHWA serves as the lead federal agency for the project. Washington State Department of Transportation (WSDOT) as the direct recipient of Federal funds for the project is the joint lead agency. The City of Seattle will also serve as a joint lead agency.

The purpose of this involvement plan is to facilitate and document the lead agencies' structured interaction with other agencies and to inform agencies of how involvement will be accomplished. The involvement plan is meant to promote an efficient and streamlined process and good project management through coordination, scheduling, and early resolution of issues.

This involvement plan is being developed in conjunction with a separate tribal consultation plan and public involvement plan.

The involvement plan may be updated periodically to reflect changes to the project schedule and other items that typically require updating over the course of the project.

1.2 Background

A Notice of Intent (NOI) to prepare an environmental impact statement (EIS) was published in July 2001 by FHWA, with co-lead agencies WSDOT and the City of Seattle. A draft EIS was published in 2004 followed by a supplemental draft EIS in 2006. Both documents evaluated alternatives replacing the Viaduct's transportation functions in the existing corridor.

Following a vote in 2007 in which Seattle voters rejected both a cut and cover tunnel and elevated structure, Washington Governor Chris Gregoire, King County Executive Ron Sims, and Seattle Mayor Greg Nickels committed to a collaborative effort to forge a solution for the Alaskan Way Viaduct. This partnership sought to resolve the longstanding needs of the Alaskan Way Viaduct and seawall in a manner that could be broadly supported and implemented. WSDOT, City of Seattle and King County, with support from FHWA, undertook a broader evaluation of the entire system of streets, transit services, and freeways from Lake Washington to Elliott Bay, and from NE 85th Street in the north to Seattle's city limits in the south. This evaluation was assisted by a Stakeholders Advisory Committee formed to solicit views and opinions from communities, businesses, and cause-driven organizations. Public scoping workshops

were held throughout the evaluation to inform and gather comments from the general public.

In July 2008 FHWA, with then co-lead agencies WSDOT, City of Seattle, and King County, published a Notice of Intent under the Safe, Accountable, Flexible, Efficient, Transportation Equity Act-A Legacy for Users (SAFETEA-LU) to prepare an environmental impact statement on transportation system improvements to replace the Alaskan Way Viaduct though the previously published NOI was not rescinded. During this scoping and alternatives development process eight scenarios were developed to explore how combinations of improvements to SR 99, I-5, surface streets and transit could replace the existing viaduct. This scoping process allowed for review of each scenario including the bored tunnel. Based on evaluation of the scenarios and opinions from the public and Stakeholders Advisory Committee the Governor, Mayor of Seattle, and King County Executive recommended the bored tunnel as the preferred recommendation to replace the viaduct.

As a result FHWA will be issuing a revised version of the 2005 NOI to address the addition of a new alternative to be studied, and stating FHWA's intention to publish a second Supplemental Draft EIS (SDEIS-2). This NOI, which will supersede the NOI published in 2008, will implement several SAFETEA-LU elements as described later in this plan, though the project will not be implemented under SAFETEA-LU because it was begun prior to SAFETEA-LU's creation.

The purpose of the project is to replace the SR 99 mainline (also known as the Alaskan Way Viaduct and Battery Street Tunnel) from approximately Royal Brougham Way to Roy Street with a seismically sound transportation facility with vehicular capacity that efficiently moves people and goods to and through Seattle, supports a robust regional transportation system, and protects the integrity and viability of adjacent activities on the central waterfront and in downtown Seattle.

1.3 Project Vicinity Map



Section 2. Past Agency Participation

2.1 2001-2006

Agencies have been involved in the development of the 2004 DEIS and 2006 SDEIS since the 2001 NOI. They have participated in many ways including the Resource Agency Leadership Forum (RALF) (as described below) as well as ongoing consultation and coordination through NEPA scoping, emails, phone calls, field visits and meetings. The agencies have also been given the opportunity to review technical reports and appropriate sections of the DEIS and SDEIS prior to publication.

The objective of the RALF was to incorporate much of the information required to support the issuance of necessary federal, state, and local permits and approvals into the Environmental Impact Statement. It was intended that the information would thereby serve multiple functions with the overall goal of saving time to obtain permits by minimizing redundancies in environmental analyses and documentation. The RALF was comprised of resource agency staff with regulatory authority for various project elements as well as tribes. The RALF was created as a working technical committee to proactively engage agency personnel in AWV Project planning and environmental review. Agencies and tribes that participated in the RALF included the Army Corps of Engineers, NOAA Fisheries, EPA Region 10, U.S. Fish and Wildlife, Federal Transit Administration, Muckleshoot Tribe, Suquamish Tribe, Washington Department of Ecology, Washington Department of Fish and Wildlife, Washington Department of Natural Resources, Puget Sound Clean Air Agency, King County, and the Port of Seattle. These agencies participated in regular meetings where the project team provided updates and information related to concurrence points, and held comment resolution discussions. The RALF is no longer an active group and no meetings have taken place since the fall of 2006.

2.2 Path Forward

As was the case up to now, FHWA will be the lead federal agency with WSDOT and City of Seattle as co-lead agencies.

Cooperating Agencies are those governmental agencies specifically requested by the lead agency to participate during the environmental review process for the project. FHWA's NEPA regulations (23 CFR 771.111(d)) require that those agencies with jurisdiction by law (with permitting or land transfer authority) be invited to be cooperating agencies for the EIS. We have requested that Federal Transit Administration, King County, US Army Corps of Engineers and the Port of Seattle be cooperating agencies.

Interested agencies are those agencies and tribal governments that have an interest in the project to participate in the environmental review process. Agencies expected to participate are the U.S. Department of Fish and Wildlife, National Marine Fisheries Service, U. S. Environmental Protection Agency, Washington Department of Fish and Wildlife, Washington Department of Ecology, Washington Department of Natural

Resources, Washington Department of Archaeology and Historic Preservation, Puget Sound Clean Air Agency and the Muckleshoot Indian Tribe, Snoqualmie Tribe, Suquamish Tribe, Tulalip Tribe and Yakama Nation.

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Section 3. Involvement and Responsibilities

3.1 Introduction

This section discusses the roles and responsibilities of the Co-Lead, Cooperating and Interested Agencies and the schedule associated with review of the draft and final reports.

3.2 Roles of the Agencies

The agencies involved with this project, whether Co-Lead, Cooperating or Interested all have an important role at each major milestone to ensure the successful delivery of the environmental document. We have created the chart below to describe the roles of agencies depending on whether they are Co-lead, Cooperating, or Interested. The general roles are broken into three categories: responsible, coordinated, and informed. *Responsible* means those agencies are responsible for accuracy and completeness and will generally be preparing the documents prior to agency and public review. *Coordinated* means those agencies are provided a copy of the document for review with the expectation that they will provide response to specific inquiries directly related to the agency's regulatory authority or specific expertise, as needed. *Informed* means those agencies are provided a copy with the expectation that they would only respond to major omissions or policy issues. As you will see in the matrix below, the Co-lead Agencies (FHWA, WSDOT and City of Seattle), are responsible for the delivery of all of the documents and documentation.

Specifically for the discipline report and pre-final ROD review, we will coordinate with agencies that have permit authority over the project on subjects and in areas that are relevant to that authority, while agencies without permitting authority will be informed.

Deliverable	How agencies will be involved in the environmental review process		
	Co-lead Agencies	Cooperating Agencies	Interested Agencies
Revised Notice of Intent	Responsible	Courtesy copy	Courtesy copy
Involvement Plan	Responsible	Coordinated	Coordinated
Revised Purpose and Need	Responsible	Coordinated	Coordinated
Methodology Reports	Responsible	Coordinated	Coordinated
Project History Report	Responsible	Courtesy copy	Courtesy copy
Discipline Reports	Responsible	Coordinated/Informed	Coordinated/Informed
Circulation of pre-final SDEIS 2	Responsible	Coordinated	Informed
Circulation of SDEIS 2	Responsible	Courtesy copy	Courtesy copy

Circulation of pre-final FEIS	Responsible	Coordinated	Informed
Circulation of FEIS	Responsible	Courtesy copy	Courtesy copy
Circulation of pre-final ROD	Responsible	Coordinated/Informed	Coordinated/Informed
Issue ROD	Responsible	Courtesy copy	Courtesy copy

3.3 How Lead Agencies will make Information Available to Cooperating and Interested Agencies

Deliverable	<i>Cooperating/Interested Agencies</i>
Revised Notice of Intent	Mail or email revised NOI to agencies; provide at agency/tribal scoping meeting.
Involvement Plan	Mail or email involvement plan for review; provide at agency/tribal scoping meeting.
Revised Purpose and Need	Mail or email for review.
Methodology Reports	Mail or email for review.
Project History Report	Mail or email report to agencies as a courtesy copy.
Discipline Reports	Mail or email report to agencies for review; meet individually to discuss substantive comments.*
Circulation of pre-final SDEIS 2	Mail or email report to agencies for review; meet individually to discuss substantive comments.*
Circulation of SDEIS 2	Mail or email to agencies as courtesy copy.
Circulation of pre-final FEIS	Mail or email report to agencies for review; meet individually to discuss substantive comments.*
FEIS	Mail or email report to agencies as courtesy copy.
Circulation of pre-final ROD	Mail or email report to agencies for review; meet individually to discuss substantive comments.*
Issue ROD	Mail or email report to agencies as courtesy copy.
	*It is expected that agencies with permit authority/approval or special expertise would be coordinated with whereas all other agencies would be informed with the expectation that they would only be individually met with if they expressed major omissions or policy issues.

Section 4. Project Schedule (Last updated 05/27/09)

Deliverable	Anticipated date that Lead Agencies will provide information to agencies	Anticipated date that commenting and reviewing parties would be requested to provide input back to the Lead Agencies	Reviewing agencies
Revised Notice of Intent	06/03/09	N/A	Lead agencies.
Involvement Plans <ul style="list-style-type: none"> • Agency • Tribal 	06/08/09 06/08/09	07/08/09 07/08/09	All cooperating and interested agencies.
Revised Purpose and Need	06/12/09	06/18/09	All cooperating and interested agencies and the public.
Methodologies for environmental analysis	06/09/09	06/29/09	All cooperating and interested agencies.
Project History Report <ul style="list-style-type: none"> • Agency 	June 2009	N/A	Lead agencies.
Discipline Reports	9/25/09	11/05/09	All cooperating and interested agencies.
Circulation of pre-final SDEIS 2	12/03/09	12/16/09	All cooperating and interested agencies.
Circulation of SDEIS 2	02/19/10	04/05/10	All cooperating and cooperating agencies and the public.
Circulation of pre-final FEIS	08/19/10	09/09/10	All cooperating and interested agencies.
Circulation of FEIS	12/28/10	N/A	All cooperating and interested agencies and the public.
Circulation of pre-final ROD	12/29/10	01/12/11	All cooperating and interested agencies
Issue ROD	03/07/11	N/A	All cooperating and interested agencies and the public.

Appendix A. Agency Contact Information

(Last Updated 05/27/09) Will update after scoping meeting

Agency	Contact Person/Title	Phone	E-mail
Federal Highway Administration	Randy Everett, Major Project Oversight Manager	(206) 382-6360	randolph.everett@dot.gov
Washington State Department of Transportation	Allison Hanson, UCO Director of Environmental Services	(206) 716-1136	HansonA@wsdot.wa.gov
Washington State Department of Transportation	Angela Freudenstein, Project Environmental Manager	(206) 382-2530	freuda@wsdot.wa.gov
Seattle Department of Transportation	Stephanie Brown	(206) 386-4635	Stephanie.Brown@Seattle.Gov
Seattle Department of Transportation	Chuck Kirchner	(206) 233-0093	chuck.kirchner@Seattle.Gov
King County Department of Transportation	Gary Kreidt, Senior Environmental Planner	(206) 684-1168	gary.kreidt@kingcounty.gov
King County Department of Transportation	Mike Usen		mike.usen@kingcounty.gov
U.S. Army Corps of Engineers	Rebecca McAndrew	(206) 764-6912	Rebecca.E.McAndrew@nws02.usace.army.mil
U.S. Army Corps of Engineers	Jack Kennedy	(206) 764-6907	Jack.Kennedy@nws02.usace.army.mil
Federal Transit Administration	Linda Gehrke	(206) 220-4463	linda.gehrke@dot.gov
U.S. Department of Fish and Wildlife	John Grettenberger	(360) 753-6044	john_grettenberger@fws.gov
National Marine Fisheries Service (NMFS)	Steve Landino		Steven.landino@noaa.gov
U.S. Environmental Protection Agency	Christine Reichgott	(206) 553-1601	reichgott.christine@epamail.epa.gov
Washington Department of Fish and Wildlife	Laura Arber	(425) 379-2306	Laura.arber@DFW.WA.GOV
Washington Department of Ecology	Terry Swanson	(360) 407-6789	tswa461@ecy.wa.gov
Washington Department of Natural Resources	Derrick Toba, Aquatic Division Sound Puget Sound	(253) 278-2089	Derrick.toba@dnr.wa.gov
Washington	Matthew Sterner,	(360) 586-3082	Matthew.Sterner@dahp.wa.gov

Agency	Contact Person/Title	Phone	E-mail
Department of Archaeology and Historic Preservation	Transportation Archaeologist		
Port of Seattle	Geri Poor, Regional Transportation Manager	(206) 728-3778	Poor.G@portseattle.org
PSCAA	Paul Carr		paulc@psc Cleanair.org
Muckleshoot Tribe	Laura Murphy		laura.murphy@muckleshoot.nsn.us
Muckleshoot Tribe	Glen St. Amant		Glen.stamant@muckleshoot.nsn.us
Snoqualmie Tribe	Steve Mullen		steve@snoqualmiation.com
Snoqualmie Tribe	Andrea Rodgers		andrea@snoqualmiation.com
Suquamish Tribe	Dennis Lewarch		dlewarch@suquamish.nsn.us
Suquamish Tribe	Rob Purser		rpurser@suquamish.nsn.us
Tulalip Tribe	Hank Gobin		jjess@tulaliptribes-nsn.gov
Yakama Nation	Philip Rigdon		prigdon@yakama.com
Yakama Nation	Thalia Sachtelben		enviroreviewer@yakama.com